J-25-1 Japan - Japanese in 1947-49

BOX 287332

FILE No. J-25-1

1947-49

PRIVY COUNCIL OFFICE CANADA

SUBJECT

JAPAN

Japanese in Canada

PUBLIC ARCHIVED RECORDS CONTROL

287376

Document JAP No. 11 THIS DOCUMENT IS THE PROPERTY OF THE GOVERNMENT OF CANADA SECRET MEMORANDUM TO THE CABINET COMMITTEE ON JAPANESE QUESTIONS The Transitional Measures Act, 1947, and Order in Council of December 30, 1947 P.C. 5304 of December 30, 1947, continued in effect until March 31, 1948, a number of Orders in Continued in effect until march japan race in Continued in Contin 1948, a number of Orders in Council relating to persons of the Japanese race in Canada. These Orders included in Sallowing: The Order gives the Minister of Labour authority to provide lfare and relocation and relocation and from the Coastal (a) P.C. 946 of February 5, 1943, as amended for the welfare and relocation of Japanese evacuated from the Coastal area of British Columbia and to area of British Columbia and to make orders governing their movement, places of residence, and disciplin The Order has been extended until March 31, 1948, to carry rent year's progres. places of residence, and discipline. out the current year's program. The provisions for welfare item location might be taken care location might be taken care of after March 31, 1948, by an item in the Annual Estimates of the location might be taken care of after March 31, 1948, by an item in the Annual Estimates of the Department, if it is the policy of Government to continue restrictions. Government to continue restrictions on the movement and residence of Japanese in the Coastal area of Division to the movement and residence of Japanese in the Coastal area of Division to the movement and residence of Japanese in the Coastal area of Division to the movement and residence of Japanese in the Coastal area of Division to the movement and residence of Japanese in the Coastal area of Division to the movement and residence of Japanese in the Coastal area of Division to the movement and residence of the Department, if it is the policy of Japanese in the Coastal area of Division to the movement and residence of the Department, if it is the policy of Japanese in the Coastal area of Division to the movement and residence of the Department and the Coastal area of Division to the Department and the Coastal area of Division to the Department and the Coastal area of Division to the Department and the Coastal area of Division to the Department and the Coastal area of Division to the Department and the Coastal area of Division to the Department and the Coastal area of Division to the Department and the Coastal area of Division to the Department and Division to the Department and Division to the Department area of Division to the Department and Division Japanese in the Coastal area of British Columbia. The Department of Labour is of the opinion that if the restrictions over movement of Labour is of the opinion that if the there will be a limited movement of Japanese into the Coastal area are lifted there will be a limited movement of Japanese into the Coastal area, but that it is probable area, but that it is probable this movement will not be in the nature of an immediate influx but of an immediate influx but will extend over a period of time and will not comprise a major result will extend over a period of the probable not comprise a major percentage of Japanese in Canada. It is probable that the greater majorit that the greater majority of those who do return to the Coast over a period of time will be done those who do return to the interpretation of time will be done to the coast over a period of the coast over a period over a per period of time will be drawn from the group now resident in the interior of British Columbia of British Columbia, who number approximately 6,000 persons, the greater majority of whom are majority of whom are in self-supporting employment. There may be some movement over a period movement over a period of time back from Alberta. On the other hand, our Commissioner of T our Commissioner of Japanese Placement estimates there may be a move-ment of 500 Japanese Placement estimates there may be a movement of 500 Japanese east from British Columbia in the Spring of 1948. (b) P.C. 7355 of December 15, 1945 This Order authorizes financial assistance to voluntary repatriates to Japan and gives authority to the Custodian of Enemy Property to take over and liquidate the assets of Japanese repatriated to Japan under this Order and to transmit the proceeds to the Japanese in Japan. The Government has already made a decision to discontinue financial assistance for repatriation of Japanese under this Order. There is, however, a small amount of assets of Japanese still vested in the Custodian under this Order which will not be liquidated for some months at least. We are advised by the Custodian that this consists of amounts totalling around \$3,000, representing the refundable portion of Income Tax payments for 1942, 1943 and 1944, and a limited quantity of other assets of a miscellaneous nature, including various company stocks. It would appear that the extension of the provisions of this Order, to the extent necessary to continue the authority of the Custodian with respect to the disposition of these assets, will be necessary.

(c) P.C. 1665 of March 4, 1942, and P.C. 469 of January 19, 1943 These Orders are administered by the Department of the to liquidate property of evacuated Japanese vested in him under these Orders. It would appear that the extension of the provisions of rs will be necessary these Orders will be necessary. This Order prohibits the issue of fishing licenses on the to persons of the Issue of fishing prohibits these West Coast to persons of the Japanese race and also prohibits these persons from serving on fishing and also prohibits the continuation. (d) P.C. 251 of January 13, 1942 persons from serving on fishing vessels. The decision as to with continuation of this Order is one of policy which is tied in with P.C. 946. The Minister of Fisheries possesses under the Fisheries to grant or withhold the possesses under the Fisheries. Act powers to grant or withhold the issuance of fishing licenses. Without further action of Parliament to the contrary, all of the above Orders will expire on March 31, 1948. Privy Council Office, Raymond Ranger, January 10, 1948. Secretary.

EAD/CM DEPARTMENT OF JUSTICE, CANADA Ottawa April 1, 1947 152189 Your File No. J-175 I have been asked to prepare a draft Report to Council for the appointment of a Commissioner under the Inquiries Act to investigate claims made by persons of the Japanese race in respect of the disposition of their the Japanese race in respect of claims for large and also in the large and also property and also in respect of claims for loss resulting from their evacuation from the protected areas of British Columbia. I understand that as a matter of policy the Government has not yet decided upon the types of claims that will be admitted; I have, therefore, set out in the schedule the complete list of claims. The schedule can then be amended in accordance with Government decisions on policy. "F. P. Varcoe" Encl. Deputy Minister The Under Secretary of State OTTAWA

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TO HIS EXCELLENCY
THE GOVERNOR GENERAL IN COUNCIL:

The undersigned has the honour to report as follows: That during the war persons of the Japanese race were evacuated from the protected areas of British Columbia and by Order in Council P.C. 1665 of March 4, 1942, as amended by Order in Council P.C. 2483 of March 27, 1942, it was provided that all property situated in any protected area of British Columbia belonging to any person of the Japanese race (except fishing vessels subject to Order in Council P.C. 288 of January 13, 1942, hereinafter referred to, and deposits of money, shares of stock, debentures, bonds or other securities) delivered up to any person by the owner pursuant to an Order of the Minister of Justice or which was turned over to the Custodian by or on behalf of the owner, or which the owner on being evacuated from the protected area, was unable to take with him, should be vested in and subject to the control and management of the Custodian as defined in the Regulations respecting Trading with the Enemy.

That by Order in Council P.C. 469 of January 19,
1943, it was provided that whenever the Custodian had been
vested with the power and responsibility of controlling and
managing any property of persons of the Japanese race evacuated
from the said protected areas, such power and responsibility
should be deemed to include and to have included from the
date of the vesting of such property in the Custodian, the
power to liquidate, sell or otherwise dispose of such property.

That during the war fishing vessels belonging to persons of the Japanese race were impounded and by Order in Council P.C. 288 of January 13, 1942, a committee on the disposal/

disposal of Japanese fishing vessels was established and was empowered, inter alia, to make such arrangements as would make it possible for the owners of such detained vessels freely to negotiate for sales of such vessels.

That pursuant to the above mentioned Orders real and personal property of persons of the Japanese race was disposed of and claims have been made by persons of the Japanese race that they have suffered pecuniary loss by reason of such disposition of their property and also by reason of their evacuation from the protected areas of British Columbia.

That it is deemed advisable to appoint a Commissioner under Part I of the Inquiries Act to investigate the said claims and to make recommendations with respect thereto.

The undersigned, therefore, has the honour to recommend:

- 1. That the Honourable be appointed a Commissioner pursuant to the Inquiries Act, chapter ninety-nine of the Revised Statutes of Canada, 1927, to inquire into the claims set out in the Schedule hereto of persons of the Japanese race for pecuniary loss sustained by them by reason of their evacuation from the protected areas of British Columbia and the management and disposition of their real and personal property and to report his findings to the Governor in Council.
- 2. That the Commissioner shall examine into each claim and make a report to the Governor in Council advising as to the amount of compensation that in his opinion would be fair and reasonable.
- 3. That the Commissioner shall give public notice in such manner as he deems advisable of the time for the filing of claims and for the hearing of evidence and that all claims shall be in writing, verified by statutory declaration and filed in the office of the Custodian at Vancouver, British Columbia.

4. That the Commissioner be authorized to engage the services of such counsel, technical advisers or other experts, clerks, reporters and assistants as he may deem necessary or advisable.

5. That the expenses of and incidental to the said inquiry be paid out of moneys appropriated by Parliament.

SCHEDULE

- 1. Claims that any real or personal property was sold pursuant to the Orders hereinbefore referred to at a price less than the market value thereof at the time of sale.
- 2. Claims that any real or personal property was sold pursuant to the Orders hereinbefore referred to at a price less than the market value thereof at the time of the evacuation of the owner.
- 3. Claims for compensation for loss of revenue by reason of the sale pursuant to the Orders hereinbefore referred to of revenue-producing real or personal property.
- 4. Claims for compensation for loss of real or personal property by theft while such property was under the control and management of
 - (a) the Custodian, or
 - (b) a person appointed by the owner to control and manage such property.
- 5. Claims for loss of life insurance policies by reason of failure to pay premiums directly attributable to the evacuation of the policyholder.
- 6. Claims for loss of income directly attributable to the evacuation.

Respectfully submitted,

Secretary of State.

March 27, 1947

THE SPECIAL CABINET COMMITTEE ON CLAIMS BY JAPANESE EVACUEES

The type of claim in which the Custodian is particularly interested relates to the liquidation of real and personal property left in the Protected Area of British Columbia. Representations made indicate that the Japanese claimants feel that the losses they incurred went far beyond this. By reason of evacuation they were required to surrender their businesses and the positions in which they were employed and generally speaking, their chances of earning a livelihood were cut off. All such claims are based upon the economic loss caused by the results of evacuation. Unless the enquiry is strictly confined to claims of the nature mentioned in the Prime Minister's announcement of January 24, 1947, it is reasonable to suggest that claims put forward will go beyond those referred to in the statement. In support of this, I attach copy of a Questionnaire which, I understand, is being used by the Japanese Canadian Committee for Democracy in their survey.

Apart from demands for compensation covering economical and personal property losses, claims may be made in regard to parcels of real estate which the Custodian advertised and sold on the basis of valuation and with the approval of the Advisory Committees.

At a meeting of the Special Cabinet Committee on Claims by Japanese Evacuees held in the Privy Council Chamber on Monday, March 24,1947, it was agreed that it would be advisable to appoint a Commissioner under Part I of the Inquiries Act to recommend the amount, if any, which, in his opinion, should be granted to any Japanese claimant.

The following are matters to be considered in reaching decisions as to the scope of such inquiry:

1. Real Estate - The difference between the sale price and fair market value. It is altogether likely that the Japanese idea of value will not coincide with the market value, but in my opinion, a properly established market value should be the only basis for claim in this connection.

The inquiry should be on the basis set out in Section 47 of the Exchequer Court Act, as follows:

"47. The Court, in determining the amount to be paid to any claimant for any land or property taken for the purpose of any public work, or for injury done to any land or property, shall estimate or assess the value or amount thereof at the time when the land or property was taken, or the injury complained of was occasioned.

Is this the understanding as to the scope of the inquiry?

2. Real Estate Depreciation - The possibility of the market value having decreased at the time of sale due to depreciation of the property after the Japanese were evacuated.

This would apply chiefly to rural properties and possibly occurred in connection with the Fraser Valley Fruit Farms. It should be noted that the appraisal of these lands was, I believe, made in June of 1942, so that there would not have been an exceptionally long period in which depreciation would have taken place insofar as the actual land and buildings were concerned.

Greenhouses quickly fall into disrepair and quite a disparity exists between the Japanese valuation and the amount at which some of this property has been sold.

Should the Commissioner be empowered to review claims arising out of depreciation?

3. Real Estate - Loss of Revenue - Some claims in connection with real estate may be based on the fact that after evacuation, the properties were leased and the income was more than sufficient to carry the overhead and this income was cut off by the sale of the property. The Japanese may claim that they were compelled to expend the capital derived from the liquidation of real estate in order to maintain their families in the Housing Centres and elsewhere.

Should the Commissioner be empowered to review claims falling within this category?

4. Chattels - The difference between the sale price and the market value of the goods actually sold. There are cases where losses were sustained by those who were operating businesses such as stores, dry cleaning plants, garages, shingle and rice mills, drug stores and rooming operations. In a number of cases, stock in trade, plant machinery and equipment were sold by the Custodian on the basis of valuation, but the matter of goodwill or the revenue bearing possibilities of these operations were lost to the Japanese. In addition to this, where the real estate did not belong to the owner of these types of busi-

nesses, dismantling, removing and re-assembling costs entered into the price which the purchaser was prepared to pay for such chattels and equipment.

Certain types of equipment in use by the Japanese were definitely old-fashioned and while capable of producing revenue in the hands of the Japanese, did not have a sale value equivalent to the Japanese idea of its worth.

Should the Commissioner be empowered to review claims of this type?

5. Chattels - The Market value of goods unaccounted for because of loss by
theft, depreciation, while in storage warehouses which belonged to the Custodian.
This not only concerns household effects, but a certain amount of equipment,
the main item of which is most probably that of fishing tackle. The matter to
be considered is whether, the Custodian having exercised all reasonable care,
there is any responsibility on the Government for shortages which have occurred
for the reasons above mentioned.

Should the Commissioner be empowered to entertain such claims?

6. Chattels - The market value of goods unaccounted for because of loss by theft, depreciation, while in storage and under the control of Agents appointed by the Japanese.

Should the Commissioner be empowered to review claims for loss occasioned as aforesaid?

7. Fishing Vessels - These are referred to (Item 6) in the attached copy of the Questionnaire. In connection with fishing vessels, approximately 90% of these sales were negotiated by the Japanese themselves through the Japanese Fishing Vessels disposal Committee. The boats which were sold by the Custodian were of the process type and dissatisfaction has been expressed in some cases in regard to the prices obtained.

Should the Commissioner be empowered to consider claims in respect to sales both by the Japanese Fishing Vessels Disposal Committee and the relatively small number of sales effected by the Custodian after the Fishing Vessels Disposal Committee had been disbanded?

8. Motor Vehicles - Automobiles are referred to (Item 7) in the Questionnaire, copy of which is attached. Complaints have been very considerable in regard to the prices obtained for cars and trucks.

By Government Notice, dated February 26, 1942, the Minister of Justice ordered the Japanese to deliver up motor vehicles, cameras, radios and

firearms to the R.C.M.P., and a notice was published in the press requiring surrender by March 9, 1942. In the interval, many Japanese disposed of their cars at very low prices or by turning them over to friends. It was the opinion of the British Columbia Security Commission that it would not be desirable for Evacuees to be permitted to take their cars out of the Protected Area and as the majority of vehicles were stored at Hastings Park, not under cover, it was considered that due to rapid depreciation, liquidation was necessary. Independent appraisals were obtained on all vehicles and tenders equal to or in excess of the appraised price were accepted. It should be noted that these cars were sold at what was probably the poorest market in used car history. Apart from the Japanese vehicles, all used car dealers were heavily stocked and gasoline and tire shortages created a near panic situation and prices were cut as much as

Should the Commissioner be empowered to review claims within this category?

9. <u>Life Insurance</u> - There have been complaints that life insurance policies have had to be surrendered for cash value or allowed to lapse owing to insufficient earnings by the Japanese.

Should the Commissioner be empowered to entertain this type of

10. Economic Losses - These are referred to in the attached copy of Questionnaire (Items 9 and 10). Due to war conditions, economic loss has been sustained by many citizens altogether apart from nationality and without the factor of evacuation. Business operations were curtailed in many instances due to lack of supplies, to say nothing of the economic disruption caused by enlistment in the forces, sometimes resulting in the supreme sacrifice of life itself. If consideration were to be given to the question of economic loss caused by evacuation, and such loss could be accurately established, this would not, in my opinion, of necessity be a justifiable claim.

Should the Commissioner be empowered to entertain claims coming within this category?

Reference has been made to the fact that a Commissioner should be appointed to consider the Japanese claims and in my opinion the Commissioner so appointed should be a person who holds, or has held, judicial office.

When the matter of the type of claims to which consideration should be given is determined, I recommend that advertisements be inserted in numerous newspapers, including The New Canadian, calling upon the Japanese to file their claims, duly verified, and to address all such claims to the Office of the Custodian, 506 Royal Bank Building, Vancouver, B. C. This will afford the officials in the Custodian's Vancouver Office an opportunity to review files and assemble data which will be helpful to the Commission. A time limit should be fixed for the filing of such claims.

I am informed that the distribution of Japanese in Canada at November 30, 1946, was as follows:

British Columbia	6,981
Alberta	4,262
Saskatchewan	503
Manitoba	1,193
Ontario	6,617
Quebec	1,210
Nova Scotia	1
New Brunswick	10
Prince Edward Island	6
Yukon and Northwest Territories	31
Total	20,814

Representatives of the Japanese have indicated that they desire to be heard in centres of the different provinces, but I am of opinion that it should be left to the Commissioner to determine where such hearings are to take place.

It is very probable that thousands of claims will be filed, but very improbable that the vast majority could be substantiated in a Court of Law. The Japanese have inflated ideas as to the value of their assets and doubtless their claims will be grossly exaggerated.

It is very difficult to estimate the amount that will be required to meet the claims and defer the expenses of the Commission. At all events, it appears necessary to insert an item in the supplementary estimates in order to provide funds.

CLAIM FOR DAMAGE	
1. Current value of land at the time of evacuation	
Value of the above, at which the Custodian sold without	8
	\$
Difference in the values, to be claimed 2. Current value of buildings and	\$
2. Current value of buildings and other improvements with the lot, at the time of evacuation Value of the shows	\$
Value of the above, at which the Custodian sold without my consent	8
Difference in the values, to be claimed	\$
3. Current value of personal property at the time of evacuation	\$
Value of the above, at which the Custodian sold without my consent	8
Difference in the values, to be claimed	8
4. Current value of machinery at the time of evacuation	\$
Value of the above, at which the Custodian sold without my consent	*
Difference in the values, to be claimed	\$
5. Current value of fishing boat, at the time of evacuation	\$
Value of the above, at which the Custodian sold without my consent	\$
Difference in the values, to be claimed	
6. Current value of fishing apparatus at the time of evacuation	\$
Value of the above, at which the Custodian sold without my consent	\$
Difference in the values, to be claimed	
7. Current value of automobile at the time of evacuation	6
	-
Value of the above, at which the Custodian sold without my consent	\$
Difference in the values, to be claimed	\$
8. Expected four years income from farming, industry, trade, forestry, fishing, and etc., after evacuation	\$
Annual Income received after the evacuation	\$
Difference in the Income, to be compensated	
9. Expected four years wage from labour, after the evacuation	*
Annual wage received, after the evacuation	\$
Difference in the wages, to be compensated	Š
10. Other Claims:-	

DOCUMENT JAP 4 THIS DOCUMENT IS THE FROPERTY OF THE COVERNMENT OF CANADA MEMCRANDUM FOR THE CABINET COMMITTEE SECRET ON JAPANESE PROBLEMS: April 17, 1947. Controls over Movement and Residence of Persons of Japanese Origin in Canada Order in Council P.C. 946 of February 5, 1943, as amended by P.C. 5793 of December 18, 1945 and P.C. 270 of January 23, 1947, gives the Minister of Labour control over the movement and change of residence of all persons of Japanese origin in Canada. Pursuant to the above authority a revised Travel Regulation (Administrative Order No.5) was issued by the Minister of Labour, on April 14, 1947, to the following effect: No person of the Japanese race shall (a) enter or remain in the coastal area of British Columbia, as defined in the Regulation and extending approximately 100 miles inland; (b) enter the Province of British Columbia; (c) travel a distance of more than fifty miles within the Province of British Columbia; (d) if resident in any place in the Province of British Columbia, take up residence elsewhere in the Province of British Columbia; unless such person has first obtained a permit in writing to do so from a member of the Royal Canadian Mounted Police. III. Persons of Japanese origin who served in the naval, military or air forces of His Majesty in the war of 1914-18 or the war of 1939-45, and their wives and dependent children under sixteen years of age, are exempted from II (b) (c) and (d) above mentioned. With reference to (a) above, they must obtain Travel Permits to enter or remain in the British Columbia coastal area. The Royal Canadian Mounted Police act as agents of the Department of Labour in the issuance of travel and residence permits to persons of Japanese origin throughout Canada.

1-25-1 DOCUMENT JAP 2 MEMORANDUM to the Cabinet Committee on Japanese Problems Issuance of Fishing Licences to Persons of Japanese Origin Order in Council P.C. 251, January 13, 1942 (copy attached) prohibits the issuing of fishing licences to fish in or off British Columbia to persons of Japanese origin and also prohibits these persons to serve on fishing vessels, This Order in Council, which was passed on the recommendation of the Minister of Fisheries and under the authority of the War Measures Act, is one of the 57 Orders in Council which appear in the Schedule to Bill 104 (The Continuation of Transitional Measures Act 1947) now before Parliament. Therefore, this Order in Council is presently in force and may remain as such until March 31, 1948 at the latest. Raymond Ranger, Secretary. Privy Council Office, April 12, 1947.

ports that the conference convened at Ottawa on January 8th, 1942, under the chairmanship of the Honourable Ian Mackenzie, Minister of Pensions and National Health, to consider questions concerned with Canadian Japanese and Japanese Nationals in British Columbia, has recommended that during the period of war, for reasons of national defence and security, the Canadian Government should take steps to prohibit all persons of Japanese racial origin from fishing or serving on fishing vessels off the coast of British Columbia.

AND WHEREAS the Minister further reports that while under the Fisheries Act,
Chapter 42, 22-23, George V, authority is vested
in the Minister of Fisheries whereby he may, in
his absolute discretion, issue or authorize to
be issued licenses for fisheries and/or fishing
wheresoever situate or carried on, in the extraordinary circumstances governing the above
recommendation, it is deemed desirable that action
to discontinue the licensing of all persons of
Japanese racial origin in fishing activities in
British Columbia should be supported by the
authority of the War Measures Act.

NOW, THEREFORE, His Excellency the Governor General in Council, on the recommendation of the Minister of Fisheries, under the authority of the War Measures Act, Chapter 206, Revised Statutes of Canada, 1927, and for reasons of national defence and security during the period of the war, is pleased to order and doth hereby order that no fishing licenses authorizing fishing in or off British Columbia, as contemplated by the Fisheries Act, Chapter 42, 22-23, George V, and regulations adopted pursuant thereto, shall be issued to persons of Japanese racial origin; and also, that no such persons shall be permitted to serve on fishing vessels.

A.D.P. Heeney,
Clerk of the Privy Council.

8-25-1



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COPY NO.___

CABINET COMMITTEE ON JAPANESE QUESTIONS

Minutes of the eleventh meeting of the Cabinet Committee on Japanese questions held in the Privy Council Chamber, Thursday, January 15, 1948, at 11:00 a.m.

Present

The Minister of Labour (Mr. Mitchell)

in the chair

The Minister of Veterans Affairs (Mr. Mackenzie)

The Minister of Justice (Mr. Ilsley)

The Secretary of State (Mr. Gibson)

The Minister of Fisheries (Mr. Gregg)

From Privy Council Office (Mr. Raymond Ranger)

Secretary

Also Present

The Deputy Minister of Fisheries (Mr. Stewart Bates)

From Department of Labour (Mr. A. H. Brown)

From External Affairs (Mr. A. R. Menzies)

From Department of Justice (Mr. D. H. W. Henry)

From Prime Minister's Office (Mr. R. G. Robertson)

From Custodian's Office (Mr. K. W. Wright)

I. EMERGENCY ORDERS IN COUNCIL RELATING TO JAPANESE

January 13th, in respect to the report of the Solicitor General on Emergency Legislation, it was agreed:

- that the Cabinet Committee on Japanese questions consider the advisability of allowing all Orders in Council relating to the Japanese to lapse on March 31st, with the exception of those required by the Custodian of Enemy Property for fulfilment of his responsibilities in relation to settlement of Japanese properties;
- (b) that the Custodian prepare, for consideration, draft legislation to replace the above Orders pending final decision on their retention.

Act, 1947, and Order in Council P.C. 5304 of December 30, 1947, continued in effect until March 31, 1948, the following Orders in Council relating to persons of the Japanese race in Canada:

- (a) P.C. 251 of January 13, 1942 This Order prohibits the issue of fishing licences on the West Coast to persons of the Japanese race and also prohibits these persons from serving on fishing vessels.
- (b) P.C. 1665 of March 4, 1942 and P.C. 469 of January 19, 1943 These Orders give the Custodian of Enemy property authority to liquidate property of evacuated Japanese vested in him under these Orders.
- (c) P.C. 946 of February 5, 1943, as amended This Order gives the Minister of Labour authority to provide for the welfare and relocation of Japanese evacuated from the Coastal area of British Columbia and to make orders governing their movement, places of residence, and discipline.
- (d) P.C. 7355 of December 15, 1945 This Order authorizes financial assistance to voluntary repatriates to Japan and gives authority to the Custodian of Enemy Property to take over and liquidate the assets of Japanese repatriated to Japan under this Order and to transmit the proceeds to the Japanese in Japan. The Government has already made a decision to discontinue financial assistance for repatriation of Japanese under this Order.

(Memorandum dated January 10, 1948, from the Secretary: JAP Document No. 11, circulated January 10, 1948)

The Committee, after considerable discussion, agreed to refer back to the Cabinet for decision the five Orders in Council referred to above.

II. AGREEMENT WITH PROVINCE OF BRITISH COLUMBIA - MAINTENANCE AND WELFARE OF RELOCATED PERSONS OF JAPANESE RACE

The Chairman, referring to the minutes of the meeting of September 3, 1947, reported that the Department of Labour has been negotiating with the provincial authorities of British Columbia with a view to having the Province take over the responsibility for the welfare and maintenance of evacuated Japanese resident in the Province.

has been agreed to by the British Columbia Government:

(a) that from March 31, 1948, all expenses relating to welfare and maintenance of the Japanese in the province, including maintenance, sickness and administration, will be shared by the Province and the Dominion on a dollar-for-dollar basis;

- (b) that the British Columbia authorities will assume complete responsibility for administration, but will set up a joint administrative committee on which the Dominion will be represented;
- (c) that the buildings presently owned by the Dominion in the New Denver Project will continue to be available for the care and treatment of Japanese;
- (d) that the Commissioner of Japanese Administration will be the Dominion representative on the joint committee, and the Department of Labour will continue to pay his remuneration; other members of the Japanese Division staff, Department of Labour, who have been engaged in administration and care of Japanese indigent and invalid cases in British Columbia, will be transferred to the provincial payroll;
- (a) that this arrangement will continue in effect until March 31, 1950, after which date the Dominion contribution will cease;
- (f) that in the cases of Japanese who have moved outside of British Columbia and who claim old age pensions, the residential period in the new Province for the purposes of the Old Age Pensions Act will not start until April 1, 1948, so that such applicants will not be considered to have changed their British Columbia residence until eighteen months have passed following April 1, 1948, i.e., until October 1, 1949.

The Dominion cost for assistance and administration of assistance to Japanese in British Columbia for maintenance and illness during the current fiscal year 1947-48 is estimated at \$175,000, and in the next fiscal year 1948-49 is estimated at approximately the same, since while the number of Japanese to be assisted is decreasing, operating costs are steadily increasing. These estimates do not include headquarters administrative costs of the Japanese Division at Vancouver.

(Memorandum from the Minister of Labour dated January 10, 1948: JAP Document No. 10, circulated January 10, 1948)

The Committee, after discussion, agreed to recommend to the Cabinet the approval of the proposed agreement between the Department of Labour and the Province of British Columbia outlined above.

III. AGREEMENT WITH PROVINCE OF ALBERTA - JAPANESE EVACUEES

The Chairman, referring to the minutes of the meeting of September 3, 1947, reported that the Department of Labour has been negotiating with the provincial authorities of Alberta with a view to having the Province declare those Japanese evacuees who intend to remain in the Province as bona fide residents of Alberta, and to having the Province therewith take over full responsibility for the education and welfare of such Japanese evacuees.

has been agreed to by the Alberta Government:

(a) that after March 31, 1948, the Alberta Government would announce that Japanese in Alberta would receive the same status and treatment as any other residents of the Province;

(b) that the Province would continue the administration of education and welfare for Japanese evacuees, and would appoint a provincial official to work with the departmental representative, Mr. J. F. Mackinnon, the Commissioner of Japanese Placement;

(c) that the Dominion and the Province would divide the cost of education and welfare assistance for Japanese evacuees in Alberta on a dollar-for-dollar basis, for a period of two years from March 31, 1948, and that the Dominion would step out of the picture completely at March 31, 1950;

(d) that in the case of Japanese evacuees who are now in Alberta and who may claim old age pensions, the residential period in Alberta for the purposes of the Old Age Pensions Act will not start until April 1, 1948, so that such applicants will not be considered to have changed from British Columbia residence until eighteen months have passed following April 1, 1948, i.e., until October 1, 1949. This is the arrangement to which the Province of British Columbia has also agreed.

The Dominion cost of assistance to Alberta Japanese covering education and welfare during the current fiscal year is estimated at \$50,000.00, and for the fiscal year 1948-49 is estimated at approximately the same. The Province will assume half of this cost for the two years April 1, 1948 - March 31, 1950, after which the Province will assume the full cost.

(Memorandum from the Minister of Labour dated January 13, 1948: JAP Document No. 12, circulated January 13, 1948)

The Committee, after discussion, agreed to recommend to the Cabinet the approval of the proposed agreement between the Department of Labour and the Province of Alberta as outlined above.

IV. CLAIMS OF JAPANESE EVACUEES

1. Extension to Corporations

The Secretary of State, referring to the minutes of the meeting of April 21, 1947, recommended that the terms of reference contained in Order in Council P.C. 1810 of July 18, 1947, as amended by Order in Council P.C. 3737 of September 17, 1947, be extended to include claims of corporations of which the majority of the shares were formerly owned by persons of the Japanese race resident in Canada and evacuated from the Coast of British Columbia as a war measure.

(Submission to Council from the Secretary of State dated January 14, 1948: JAP Document No. 13 circulated January 15, 1948)

The Committee, after discussion, approved the recommendation of the Secretary of State as outlined above and agreed that in be prepared accordingly.

2. Appointment of Deputy Commissioners

meeting of April 21, 1947, recommended that Order in Council

- 5 -P.C. 1810 of July 18, 1947, as amended by Order in Council P.C. 3737 of September 17, 1947, be further amended so that the Commissioner be authorized to depute certain qualified persons to enquire into and hear the testimony of the claimants in person and of witnesses on their behalf other than those called to give expert or technical evidence at sessions of the Commission at certain places. (Submission to Council from the Secretary of State dated January 14, 1948, JAP Document No. 14 circulated January 15, 1948) The Committee, after discussion, approved the recommendation of the Secretary of State as outlined above and agreed that in consultation with the Department of Justice a submission to Council be prepared accordingly. Privy Council Office, Raymond Ranger, January 17, 1948. Secretary.

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CABINET COMMITTEE ON JAPANESE QUESTIONS

Minutes of the tenth meeting of the Cabinet Committee on Japanese Questions held in the Privy Council Chamber, at 3:00 p.m. on Tuesday, November 25, 1947.

Present

The Minister of Labour (Mr. Mitchell)

in the chair

The Secretary of State (Mr. Gibson)

The Minister of Mines and Resources (Mr. Glen)

The Sollicitor General (Mr. Jean)

The Minister of Fisheries (Mr. Gregg)

The Parliamentary Assistant to the Minister of Finance (Mr. Mayhew)

From Privy Council Office (Mr. Raymond Ranger)

Secretary

Also Present

The Deputy Minister of Labour (Dr. A. MacNamara)

The Deputy Minister of Mines and Resources (Dr. H.L. Keenleyside)

From Department of Labour (Mr. A.H. Brown)

From External Affairs (Mr. A.R. Menzies)

From Department of Justice (Mr. D.H.W. Henry)

From Prime Minister's Office (Mr. R.G. Robertson)

1. EMERGENCY ORDERS IN COUNCIL RELATING TO JAPANESE

The Secretary read a communication from the Minister of Veterans Affairs in which he very strongly desires that no action be taken on the revision of emergency Japanese Orders in Council until his return to Ottawa, November 30, 1947.

II. ISSUANCE OF FISHING LICENCES TO PERSONS OF JAPANESE RACE IN THE NORTHWEST TERRITORIES

The Chairman reported that the Department of Fisheries referring to the existing restrictions on the granting of fishing licences to persons of Japanese race in British Columbia had raised the question of whether similar restrictions should be imposed in the Northwest Territories.

The Committee, after discussion, agreed to recommend to the Cabinet that no restrictions on the granting of fishing licences to persons of Japanese race in the Northwest Territories be imposed except as otherwise provided for in the Fisheries Act.

Privy Council Office, November 26, 1947.

Raymond Ranger, Secretary.

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CABINET COMMITTEE ON JAPANESE QUESTIONS

Minutes of the ninth meeting of the Cabinet Committee on Japanese Questions held in the Privy Council Chamber at 10:00 a.m. on Wednesday, September 3, 1947.

Present

The Minister of Labour (Mr. H. Mitchell)

in the chair

The Minister of Veterans Affairs (Mr. I.A. Mackenzie)

The Secretary of State (Mr. C. Gibson)

From Privy Council Office (Mr. Raymond Ranger

Secretary

also Present

From External Affairs (Mr. L.B. Pearson) (Mr. A.R. Menzies)

From Department of Labour (Mr. A.H. Brown)

From Department of Justice (Mr. D.H.W. Henry)

From Custodian's Office (Mr. K.W. Wright)

From Department of Finance (Mr. M.W. Sharp)

Representations by University of Toronto Liberal Association

The Secretary read a brief of the University of Toronto Liberal Association, submitted under letter of June 16 to the Prime Minister, copies of which had been circulated, making representations regarding persons of Japanese origin on the following subjects:

Restriction on Movement, Residence and Occupation, (b)

Denial of Federal Franchise, and

Canadian Status of Deportees. (c)

It was represented that restriction on movement, residence and occupation of persons of Japanese origin be abolished, that Canadians of Japanese origin resident in British Columbia be enfranchised, and that Canadian Citizenship be restored to naturalized Canadians of Japanese origin who had been repatriated to Japan, (subject only to a simple request and to the conditions of the Canadian Citizenship Act.)

The Association particularly requested the relaxation of the administrative order regarding students of Japanese origin attending the University of British Columbia. Mr. Mitchell stated that on April 14, 1947 under the authority of Order in Council P.C. 946 of February 5, 1943 as amended by P.C. 5793 of December 18, 1945 and P.C. 270 of January 25, 1947, he had issued a revised travel regulation (Administrative Order No. 5) to the following effect: No person of the Japanese race shall: (a) enter or reside in the coastal area of British Columbia as defined; or (b) enter the Province of British Columbia; or (c) travel a distance of more than fifty miles within the Province of British Columbia; or (d) if resident in any place in the Province of British Columbia, take up residence elsewhere in the Province of British Columbia unless such person has obtained a permit in writing to do so from a member of the Royal Canadian Mounted Police. Notwithstanding the foregoing, the provisions of paragraphs (b) (c) and (d) of this Order shall not apply to any person of the Japanese race who served as a member of the Naval, Military or Air Forces of His Majesty in World War II or in World War 1 (1914-18) nor to the wife or dependent children of such person and that no other orders affecting residence or movement of Japanese in Canada were in effect under P.C. 946. Mr. Gibson stated that Section 14 (2) (i) of the Dominion Elections Act provides that the following persons are disqualified for the federal franchise; "Every person who is disqualified by reason of race from voting at an election of a member of the Legislative Assembly of the province in which he or she is resident, who did not serve in the military, naval, or air forces of Canada in the war of 1914-1918, or in the war that began on the 10th day of September 1939". Section 14(2) (n) which was introduced in 1945 (1944-45, Chapter 26) also provides that the following persons are disqualified for the federal franchise: "Every person residing in Canada whose racial origin is that of a country at war with Canada who, at the time of the passing of this Act, namely July 1st, 1938, and on the date of the declaration of such war, resided in a province in which on those dates a person of his racial origin was disqualified from voting at an election of a member of the Legislative Assembly of that province, and who did not serve in the naval, military or air forces of Canada in the war of 1914-1918 or in any subsequent war in which Canada may be engaged".

the period of the war. Displaced Japanese Persons: Arrangements with Provinces The Chairman explained the present residential status of displaced Japanese in the various provinces. The Government has been reimbursing the provinces for maintenance and welfare costs of indigent Japanese. Furthermore, the Department of Labour operates a Sanatorium in British Columbia. The estimated cost of maintenance cases in this sanatorium run from \$80,000.00 to \$100,000.00 per annum. It was proposed that all provinces be asked to accept as residents of the province, for the purpose of all welfare acts and regulations, the evacuated Japanese, who have been resident in the province and in self-sustaining employment for a period of twenty-four months, and their dependents. In connection with the province of British Columbia it was proposed: (a) That in the case of all evacuated Japanese and their dependents who are in self-supporting employment in the Province, the Dominion advance the same proposal as was advanced in the case of other provinces, and that, (b) that, in the case of the maintenance and T.B. cases at New Denver, who are presently on maintenance, the Department of Labour enter into discussions with the Province to determine whether the Province will accept any financial responsibility in connection with this group; the Provincial authorities expressing themselves as willing to undertake welfare administration for this group as agent for the Dominion but not indicating that they will recognize any financial responsibility in respect thereto. (Document JAP 8 circulated August 26, 1947) The Committee, after discussion approved and agreed that the Minister of Labour carry on his negotiations with the provinces regarding the maintenance and welfare of those persons of Japanese origin who had been relocated and to report further to this Committee on the progress of his negotiations. Liquidation -- Properties of Japanese Associations or Societies Mr. Gibson reported that, in connection with properties vested in an association or other body that is incorporated and whose members are persons of Japanese origin, the Deputy Minister of Justice in a letter dated January 24, 1947 stated that: (a) Order in Council P.C. 1665 March 4, 1942 as amended is not applicable to vest the property of such a corporation in the Custodian, and furthermore; and, (b) that, the National Emergency Transitional Powers Act, 1945 does not authorize the Governor in Council to make an order or regulation vesting the property of these associations in the Custodian. The Committee, after discussion, approved and agreed: (a) that this question be allowed to develop further for a period of six months; and (b) that the situation be analyzed with a view of contemplating possible legislative action. Privy Council Office, Raymond Ranger, September 16, 1947, Secretary.

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CABINET COMMITTEE ON JAPANESE QUESTIONS

The eighth meeting of the Cabinet Committee on Japanese Questions was held in the Privy Council Chamber on Monday, April 21, 1947 at 10:00 a.m.

Present

The Minister of Labour (Mr. H. Mitchell)

in the Chair

The Minister of Veterans Affairs (Mr. I.A. Mackenzie)

The Minister of Justice (Mr. J.L. Ilsley)

The Secretary of State (Mr. C. Gibson)

The Minister of Mines and Resources (Mr. J.A. Glen)

The Minister of Finance (Mr. D.C. Abbott)

The Minister of Fisheries (Mr. H.F.G. Bridges)

From Privy Council Office (Mr. Raymond Ranger)

Secretary

Also Present

The Deputy Minister of Mines and Resources (Dr. H.L. Keenleyside)

From Department of Labour (Mr. A.H. Brown)

From Immigration Branch (Mr. A.L. Jolliffe)

From External Affairs (Mr. A.R. Menzies)

From Department of Justice (Mr. D.H.W. Henry)

From Prime Minister's Office (Mr. R.G. Robertson)

From Custodian's Office (Mr. K.W. Wright) (Mr. F.G. Shears)

The Chairman drew attention to the Prime Minister's statements in 1944 and in January of this year that fair

treatment would be granted all loyal Japanese Canadians and that the Government would be prepared to remedy any injustice in cases where it could be shown that sale of property had been made at a loss rather than at a fair market value. The Secretary of State, in this connection, referred to: (a) a draft submission to Council (copies of which had been circulated, document JAP 5) recommending appointment of a Commissioner to inquire into claims, set out in the Schedule hereto, arising from sale of property of Japanese Evacuees by the Custodian of Enemy Property, and (b) a memorandum (copies of which had been circulated, document JAP 5) showing the types of all other claims not covered by the draft submission to Council and on which representations might be made for possible extension of the terms of the above submission. The Committee, after considerable discussion, agreed: (a) that a Commissioner be appointed to investigate the said claims of Japanese Evacuees and to make recommendations with respect thereto; (b) that only those claims submitted by Japanese Evacuees resident in Canada on the date of the passing of the Order be considered; and, (c) that the terms of reference mentioned in the draft submission to Council be revised along the lines as indicated in the course of discussion, for further consideration at the next meeting. Raymond Ranger, Secretary. Privy Council Office, April 24, 1947.

TO HIS EXCELLENCY

THE GOVERNOR GENERAL IN COUNCIL:

The undersigned has the honour to report as follows: That during the war persons of the Japanese race were evacuated from the protected areas of British Columbia and by Order in Council P.C. 1665 of March 4, 1942, as amended by Order in Council P.G. 2485 of March 27, 1942, it was provided that all property situated in any protected area of British Columbia belonging to any person of the Japanese race (except fishing vessels subject to Order in Council P.C. 288 of January 15, 1942, hereinafter referred to, and deposits of money, shares of stock, debentures, bonds or other securities) delivered up to any person by the owner pursuant to an Order of the Minister of Justice or which was turned over to the Custodian by or on behalf of the owner, or which the owner on being evacuated from the protected area, was unable to take with him, should be vested in and subject to the control and management of the Custodian as defined in the Regulations respecting Trading with the Enemy.

That by Order in Council P.C. 469 of January 19, 1943, it was provided that whenever the Custodian had been vested with the power and responsibility of controlling and managing any property of persons of the Japanese race evacuated from the seid protected areas, such power and responsibility should be deemed to include and to have included from the date of the vesting of such property in the Custodian, the power to liquidate, sell or otherwise dispose of such property.

That by Order in Council P.C. 6247 of July 20, 1942, it was provided that all vessels and equipment not disposed of by the Committee established by the said Order in Council of January 13, 1942, should on and after the first day of August, 1942, be vested in and be subject to the control of the Custodian.

That pursuant to the above mentioned Orders real and personal property of persons of the Japanese race was disposed of and claims have been made by persons of the Japanese race that by reason of such disposition of their property they have suffered pecuniary loss.

That it is deemed advisable to appoint a Commissioner under Part I of the Inquiries Act to investigate the said claims and to make recommendations with respect thereto.

The undersigned, therefore, has the honour to recommend:

1. That the Honourable be appointed a Commissioner pursuant to the Inquiries Act, chapter ninety-nine of the Revised Statutes of Canada, 1927, to inquire into claims of any person of the Japanese race, who was resident in Canada on the day of this Order, that the amount received by him for real and personal property vested in the Custodian pursuant to the above mentioned Orders was less than the market value thereof at the time of the evacuation of the owner, but no inquiry shall be made into claims in respect of any property for any loss that arose while the property was under the custody, control or management of any person, other than the Custodian appointed by the owner thereof.

ALTERNATIVE TO CLAUSE (1) ABOVE

1. That the Honourablebe appointed a Commissioner pursuant to the Inquiries Act, chapter ninety-nine of the Revised Statutes of Canada, 1927, to inquire into claims of any person of the Japanese race, who was resident in Canada on the day of this Order, that, by reason of the failure of the Custodian to exercise reasonable care in the management or disposition of the real and personal property vested in the Custodian pursuant to the above mentioned Orders, the amount received by him for such property was less than the market value thereof at the time of the evacuation of the owner, but no inquiry shall be made into claims in respect of any

property for any loss that arose while the property was under the custody, control or management of any person, other than the Custodian, appointed by the owner thereof.

- 2. That the Commissioner shall examine into each claim and make a report to the Governor in Council advising as to the amount of compensation that in his opinion would be fair and reasonable.
- 3. That the Commissioner shall give public notice in such manner as he deems advisable of the time for the filing of claims and for the hearing of evidence and that all claims shall be in writing, verified by statutory declaration and filed in the office of the Custodian at Vancouver, British Columbia.
- 4. That the Commissioner be authorized to engage the services of such counsel, technical advisers or other experts, clerks, reporters and assistants as he may deem necessary or advisable.
- 5. That the expenses of and incidental to the said inquiry be paid out of moneys appropriated by Parliament.

Respectfully submitted,

Secretary of State.

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CABINET COMMITTLE ON JAPANESE PROBLEMS

The seventh meeting of the Cabinet Committee on Japanese Problems was held in the Privy Council Chamber, on Thursday, April 17, 1947 at 10:30 a.m.

Present

The Minister of Labour (Mr. H. Mitchell)

in the Chair

The Secretary of State (Mr. Colin Gibson)

The Minister of Mines and Resources (Mr. J.A. Glen)

The Solicitor General of Canada (Mr. Joseph Jean)

The Minister of Ficheries (Mr. H.F.G. Bridges)

From Privy Council Office (Mr. Raymond Ranger)

Secretary

Also Present

The Deputy Minister of Mines and Resources (Dr. H.L. Keenleyside)

From Department of Labour (Mr. A.H. Brown)

From Department of External Affairs (Mr. A.R. Menzies)

From Department of Justice (Mr. D.H.W. Henry)

From Prime Minister's Office (Mr. R.G. Rohertson)

From Immigration Branch (Mr. A.L. Jolliffe)

From Custodian of Enemy Property's Office (Mr. K.W. Wright)
(Mr. F.G. Shears)

The Secretary of State, referring to the question of claims by Japanese Evacuees, suggested that, for the purpose of considering this item the members of the Special Cabinet Committee on Claims by Japanese Evacuees be members of the Cabinet Committee on Japanese Problems and attend a meeting to be held in the Privy Council Chamber on Monday, April 21, 1947 at 10:00 a.m.

Mr. Gibson also suggested that the Minister of Finance be invited to attend this meeting.

The Committee, after discussion, agreed that:

- (a) the meeting be held as indicated; and that
- (b) the Minister of Finance be asked to attend the meeting.

Raymond Ranger, Secretary.

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CABINET COMMITTEE ON JAPANESE PROBLEMS

The sixth meeting of the Cabinet Committee on Japanese Problems was held in the Privy Council Chamber, on Friday, January 10, 1947, at 11:00 a.m.

Presents

The Minister of Labour, (Mr. H. Mitchell) in the chair,

The Minister of Veterans Affairs, (Mr. I.A. Mackenzie),

The Solicitor General, (Mr. J. Jean),

Also present:

The Under-Secretary of State for External Affairs, (Mr. L.B. Pearson),

The Deputy Minister of Labour, (Mr. A. MacNamara),

From Prime Minister's Office, (Mr. R.G. Robertson),

From Dept. of Labour, (Mr. A.H. Brown),

From Dept. of External Affairs, (Mr. A.R. Menzies),

From Department of Justice, (Mr. D.W. Mundell), (Mr. D.H.W. Henry),

Counsel to Custodian of Enemy Property, (Mr. K.W. Wright),

From Dept. of Veterans Affairs, (Mr. O.C. Elliott),

From Privy Council Office,
(Mr. Raymond Ranger, Secretary)

I DEPORTATION AND CONTROL OVER MOVEMENT OF JAPANESE

The Minister of Labour reviewed the reports (Documents "A" and "B1") on the repatriation and relocation of Japanese and recommended:

- (a) that Japanese who do not wish to be repatriated be not deported; and
- (b) that the control over movement of Japanese be continued for a year or two until these persons had become more settled in their new locations.

 (Documents "A" and "Bl" circulated December 13, 1946).
- The Committee, after considerable discussion, agreed to make the following recommendations to Cabinet:

(b) that control over movement in Canada of Japanese persons be continued for a year or two.

II. LEGISLATION - RE CONTROL OVER MOVEMENT OF JAPANESE

- mentioned is approved, this control over movement could be continued:
 - (a) by authority to be provided in proposed bill to extend for one year the National Emergency Transitional Powers Act, by extending the life of Order-in-Council P.C. 946, February 5, 1943; or
 - (b) by enacting new legislation.
- 4. After discussion, the Committee recommended:
 - (a) that the procedure of extending the life of Order-in-Council P.C. 946, February 5, 1943, be followed in preference to the enactment of a new act; and
 - (b) that the Department of Labour, in consultation with the Department of Justice, review Order-in-Council P.C. 946 to eliminate such provisions as are not required for the above purposes.

III. STATUS OF CANADIAN JAPANESE RETURNING TO CANADA

- 5, Mr. Robertson inquired as to the status of Canadian Japanese who, at their request, were repatriated to Japan, and now wished to return to Canada.
- 6. Mr. Pearson stated that, due to the fact that these persons were Canadian, they could not be refused permission to return to Canada. He explained, however, that it was most difficult to obtain passage to Canada, and that these persons would not be able to return for some time.
- Mr. Robertson further inquired if naturalized Canadians of Japanese origin, who had been repatriated, could not be considered as having been deported, in which case they would come under Orderin-Council P.C. 7356, December 15, 1945, which provides that all naturalized Canadians of Japanese origin, deported from Canada, lost their citizenship upon deportation.
- After considerable discussion, the Committee agreed that this question be referred to the Secretary of State Department and Justice Department for further study, and that a report be made to this Committee as soon as possible.

IV. RE - ORDERS-IN-COUNCIL

Mr. Henry, referring to (Document "D"), suggested that the Department of Labour review all Orders-in-Council affecting Japanese, administered by the Department, and recommend to the "Inter-departmental Committee on Orders-in-Council under Emergency Powers" those to be revoked, amended or continued, so as to retain control over movement of Japanese. Mr. Henry suggested further that similar action be taken by the Under-Secretary of State and Deputy Custodian of Enemy Property in relation to the Orders-in-Council administered by him, (Document "D" circulated December 13, 1946).

The Committee, after discussion, agreed to recommend that such steps be taken immediately by both the Department of Labour and the Under-Secretary of State and Deputy Custodian.

LIQUIDATION OF JAPANESE PROPERTIES

11. Mr. Wright reviewed the report (Document "E") in connection with the properties of Japanese evacuated from the protected area of British Columbia. Mr. Wright reported that there were approximately 40 properties, scattered along the coast, owned by Japanese organizations which, up to the present time, had not been liquidated, due to the impossibility of locating the members of these organizations and, if located, of obtaining their approval for the sale of these properties. Mr. Wright further stated that the Custodian of Enemy Property had no present authority to liquidate these properties. (Document "E" circulated December 13, 1946).

VI. JAPANESE PENSIONERS - WORLD WAR I

a recommendation to the Committee.

what policy should be adopted regarding payment of pensions to Japanese who had been awarded pensions by the Canadian Pension Commission because of disabilities incurred in World War I, payment of which had been suspended since the outbreak of war with Japan.

Custodian discuss this matter with Department of Justice and submit

Mr. Mackenzie stated that this problem represented an approximate total amount of \$60,000. owed to 22 pensioners, most of whom were Japanese women nationals; the maximum amount to each pensioner being \$2500.

Mr. Mackenzie further advised that at the sixteenth meeting of the Cabinet Committee on Demobilization and Re-establishment, held on December 27, 1946, the following decision had been reached:

"The Committee, after discussion, agreed that the payment of pensions awarded by the Canadian Pension Commission to those Japanese veterans of World War I, now resident in Japan, should be paid as from the date of suspension, provided there is no evidence of anti-allied activities on the part of the pensioners concerned during World War II".

16. After considerable discussion, the Committee agreed to recommend:

- (a) that payment of pensions awarded by the Canadian Pension Commission to those Japanese veterans of World War I, now resident in Japan, should be paid as from the date of suspension, provided there was no evidence of anti-allied activities during World War II on the part of the pensioner concerned;
- (b) that the Department of Justice decide the date on which these payments should be made; and
- (c) that the Department of External Affairs, through the Canadian Mission in Japan, be responsible for investigation as to anti-allied activities during World War II on the part of the pensioners concerned.

VII. FISHING LICENCES FOR JAPANESE

Mr. Mitchell reviewed the situation regarding issuance of fishing licences to Japanese in British Columbia, and recommended:

(a) that existing orders issued by the Minister of Labour to regulate the issue of fishing licences to Japanese be rescinded; and (b) that authority for granting such fishing licences be left to the Federal Department of Fisheries and the Provincial Government. 18. The Committee, after discussion, agreed to recommend that such action be taken. The meeting adjourned at 11:45 a.m. Raymond Ranger, Secretary. Privy Council Office, January 13, 1947.

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J-25-1

Japanese Division

52 Commerce Building, 640 West Hastings Street, Vancouver, B.C.

April 14th, 1949.

Mr. A. H. Brown,
Executive Assistant to the Deputy Minister,
Department of Labour,
O t t a w a, Ontario.

With reference to your letter of April 8th, the situation with respect to the return of the Japanese to the West Coast is rather interesting. The press has swung around almost completely to the belief that practically none are returning and the facts at the present time seem to bear this out.

One or two business men are in Vancouver looking for accommodation, and two farming families have returned to the Fraser Valley. The ex-fishermen seem to lack inclination and finances to get back into that line, and of the ten who have applied for licences, it is not certain that all will make use of them. We know of one Japanese returning to his former employment with a lumber mill and there may be a further number who will come back to this type of employment, but, if so, they will be some distance from Vancouver. We understand that there are one or two single men in restaurant work and as far as we know, there are less than a half-dozen girls coming into dressmaking, shop and domestic service.

The opportunities in the B. C. labour market appear to be no better for Japanese now than they were years ago and many of the young people who are coming to Vancouver for educational courses or visits feel that it would still be in their best interests to relocate to the east.

Vancouver - and there is a possibility that this will happen - would undoubtedly encourage and facilitate the movement of some of the evacuees who are presently dissatisfied with their life in the smaller centres in B. C. This tendency is being offset at the moment by the fact that we are still assisting families to move eastward. During March over fifty persons left B. C. for the east and we have about thirty going out in April, all of whom might have come back into the coastal area had transportation not been granted to them by this administration.

Mr. A. H. Brown - April 14th, 1949 - Page (2) We are giving no assistance to would-be-employers of Japanese, many of whom make inquiries to this office, nor are we helping any Japanese to find employment here. The press is having great difficulty in finding any returning Japanese to interview and the public in general is not too interested, although unquestionably there is still prejudice in certain quarters. This is of a comparatively mild nature and the granting of the franchise and other privileges to the Japanese seems to have met with rather general approval on the part of organizations and the people as a whole. Next month, when the rush of year end and office routine will be over, we shall try and get some approximate figures on Japanese who have returned to the coast, but the number will be relatively small, I imagine, and should not compare unfavourably with the general influx of persons of all types and classes continuously moving to Vancouver from elsewhere in the Dominion. During the summer we will make a survey of the families throughout the Okanagan and Kootenay areas and those who contemplate leaving the district at the end of the season will be encouraged to relocate eastward rather than return to the coast. Everything seems to be running smoothly as far as New Denver is concerned, and our two recalcitrants from Moose Jaw simply disappeared from sight, although we understand they are still living quietly in that area. (Sgd.) C. V. Booth Jepanese Division Department of Labour

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MEMORANDUM TO THE CABINET

EMERGENCY ORDERS IN COUNCIL RELATING TO JAPANESE

When the Cabinet Committee on Japanese questions considered the Emergency Orders in Council relating to persons of Japanese origin, the Chairman advised that Cabinet had agreed:

- (a) that the Cabinet Committee on Japanese questions consider the advisability of allowing all Orders in Council relating to the Japanese to lapse on March 31, 1948, with the exception of those required by the Custodian of Enemy Property for fulfilment of his responsibilities in relation to settlement of Japanese properties; and,
- (b) that the Custodian prepare, for consideration, draft legislation to replace the above Orders, pending final decision on their retention.

The Committee agreed to refer back to the Cabinet, for decision, the five Emergency Orders in Council relating to persons of Japanese origin.

These Orders in Council are as follows:

(a) P.C. 946 of February 5, 1943 as amended

This Order gives the Minister of Labour authority to provide for the welfare and relocation of Japanese evacuated from the Coastal area of British Columbia and to make orders governing their movement, places of residence and discipline.

It is under this Order that persons of the Japanese race were removed to other places of residence in Canada and were prohibited from remaining or going into the protected areas of British Columbia.

(b) P.C. 251 of January 13, 1942

This Order prohibits the issuance of fishing licences on or off the West Coast to persons of the Japanese race, and also prohibits these persons from serving on fishing vessels.

The Fisheries Act provides as follows:

7. "The Minister may, in his absolute discretion, wherever the exclusive right of fishing does not already exist by law, issue or authorize to be issued, leases and licences for fisheries and/or fishing, wheresoever situate or carried on; but except as hereinafter provided, leases or licences for any term exceeding nine years shall be issued only under authority of the Governor General in Council".

(c) P.C. 1665 of March 4, 1942 P.C. 469 of January 19, 1943

> These Orders vest the property of certain persons of the Japanese race in the Custodian and give him authority. to administer and liquidate such property. ...2

Name or Subject

File No.

J-25-1

Regarding Cabinet conclusions Jan.13 of interst to depts., including -

Date Jan.15,1948

Emergency legislation -

Cabinet agreed: 1) that powers of WPTB, as contained in schedule to Continuation of Transitional Measures Act (with Exception re ration coupon banking) be extended to Mar.31/49—2) that Cab.Com.on Jap.OC's consider allowing OC's re Japanese to lapse Mar.31 except those required by Custodian of Enemy Property for settlement of Jap. properties; — that Custodian prepare draft legislation to replace OC's pending final decision on their retention — 3) that OC's re R & S contained in schedule to Continuation of Transitional Measures Act be cont'd in force under further extension of Act — 4) that Justice prepare draft amendment to extend Transitional Measures Act to Mar.31/49 it being understood that additional temporary extension beyond Mar.31st might be required —

SEE

Name or Subject

File No.

Mr.Jean from ADPH (copy Mr.Henry)

C-20-2 v.2

Mr.Mitchell from ADPH (item 2 only)

REQ. 15 5M-6-46

J-25-1

CONFIDENTIAL

Document JAP No. 12

Jan 13/48

THIS DOCUMENT IS THE PROPERTY OF THE GOVERNMENT OF CANADA MEMORANDUM TO THE CABINET COMMITTEE ON JAPANESE QUESTIONS

Re: Proposed Agreement with the Province of Alberta covering Japanese Evacuees resident in that Province

- There are approximately 4,000 Japanese in Alberta at the present time, of whom about 3,300 are evacuees from British Columbia, the large majority having resided in Alberta since 1942.
- 2. Under an agreement of September 1, 1942, the Dominion has been paying \$65.00 per year for the public school education of each evacuee Japanese child up to the age of 15 years. In the last fiscal year 1946-47 this cost the Dominion \$36,230.02, and will cost approximately the same in the current fiscal year.
- 3. Under an agreement of December 1, 1942, the Province administered maintenance assistance to indigent Japanese evacuees in Alberta and billed the Dominion Government for the full cost. In the last fiscal year 1946-47 this cost the Dominion \$29,711.64, and will cost approximately half this amount in the current fiscal year.
- In order to expedite the winding up of Japanese administration in Alberta, the Department of Labour has been negotiating with the provincial authorities with a view to having the Province declare those Japanese evacuees who intend to remain in the Province as bona fide residents of Alberta, and to having the Province therewith take over full responsibility for the education and welfare of such Japanese evacuees.
- 5. The following agreement has been tentatively reached with the Government of the Province of Alberta:
 - (a) That after March 31, 1948 the Alberta Government would announce that Japanese in Alberta would receive the same status and treatment as any other residents of the Province.

- (b) That the Province would continue the administration of education and welfare for Japanese evacuees, and would appoint a provincial official to work with the departmental representative, Mr. J. F. MacKinnon, the Commissioner of Japanese Placement.
- (c) That the Dominion and the Province would divide the cost of education and welfare assistance for Japanese evacuees in Alberta on a dollar for dollar basis, for a period of two years from March 31, 1948, and that the Dominion would step out of the picture completely at March 31, 1950.
- In addition, the Alberta Government has agreed that, in the case of Japanese evacuees who are now in Alberta and who may claim old age pensions, the residential period in Alberta for the purposes of the Old Age Pensions Act will not start until April 1, 1948, so that such applicants will not be considered to have changed from British Columbia residence until eighteen months have passed following April 1, 1948, i.e., until October 1, 1949. This is the arrangement to which the Province of British Columbia has also agreed.
- 7. The Dominion cost of assistance to Alberta Japanese covering education and welfare during the current fiscal year is estimated at \$50,000.00, and for the fiscal year 1948-49 is estimated at approximately the same. The Province will assume half of this cost for the two years April 1, 1948 March 31, 1950, after which the Province will assume the full cost.
- 8. Cabinet approval of the proposed agreement between the Department of Labour and the Province of Alberta as outlined above is thereby recommended.

Document JAP 10

THIS DOCUMENT IS THE PROPERTY OF THE GOVERNMENT OF CANADA MEMORANDUM TO THE CABINET COMMITTEE ON JAPANESE QUESTIONS

Re: Proposed Agreement with the Province of British Columbia covering indigent and invalid Japanese resident in that Province

- 1. The Department of Labour has a residue of 543 indigent and invalid Japanese evacuated from the coastal area of British Columbia, whom it is maintaining in a Departmental Housing Centre at New Denver, B. C. These consist mostly of aged persons and families without breadwinners. The Department also owns and operates a Tuberculosis Sanatorium for Japanese at New Denver in which there are at present 52 patients.
- 2. In order to expedite the winding up of Japanese administration in British Columbia, the Department has been negotiating with the provincial authorities with a view to having the Province take over the responsibility for the welfare and maintenance of the evacuated Japanese resident in the province including therewith the operation of the Sanatorium.
- The following proposal has been agreed to by the British Columbia Government:
 - (a) That from March 31, 1948, all expenses relating to welfare and maintenance of the Japanese in the province, including maintenance, sickness and administration, will be shared by the Province and the Dominion on a dollar-for-dollar basis;
 - (b) That the British Columbia authorities will assume complete responsibility for administration, but will set up a joint administrative committee on which the Dominion will be represented;
 - (c) That the buildings presently owned by the Dominion in the New Denver Project will continue to be available for the care and treatment of Japanese;

- (d) That the Commissioner of Japanese Administration will be the Dominion representative on the joint committee, and the Department of Labour will continue to pay his remuneration; other members of the Japanese Division staff, Department of Labour, who have been engaged in administration and care of Japanese indigent and invalid cases in British Columbia, will be transferred to the provincial payroll;
- (e) That this arrangement will continue in effect until
 March 31, 1950, after which date the Dominion contribution will cease.
- A. In addition to the foregoing the provincial authorities have agreed that in the cases of Japanese who have moved outside of British Columbia and who claim old age pensions, the residential period in the new Province for the purposes of the Old Age Pensions Act will not start until April 1, 1948, so that such applicants will not be considered to have changed their British Columbia residence until eighteen months have passed following April 1, 1948, i.e., until October 1, 1949.
- The Dominion cost for assistance and administration of assistance to Japanese in British Columbia for maintenance and illness during the current fiscal year 1947-48 is estimated at \$175,000, and in the next fiscal year 1948-49 is estimated at approximately the same, since while the number of Japanese to be assisted is decreasing, operating costs are steadily increasing. These estimates do not include headquarters administrative costs of the Japanese Division at Vancouver.
- 6. Cabinet approval of the proposed agreement between the Department of Labour and the Province of British Columbia outlined above is hereby recommended.

THIS DOCUMENT IS THE PROPERTY OF THE GOVERNMENT OF CANADA

MEMORANDUM RE ARRANGEMENTS WITH PROVINCES TO ACCEPT DISPLACED JAPANESE AS RESIDENTS OF THE PROVINCE

Aug. 21/47

A. Present residential status of displaced Japanese.

1. British Columbia

There are 6500 Japanese in British Columbia all of whom are self-supporting except a group of 400 persons at New Denver, B.C. Of this group of 400, there are 77 T.B. patients in the T.B. sanatorium operated by the Department of Labour; 33 are Old Age Pensioners and the remaining 290 are present or prospective maintenance cases unable to support themselves due to old age or lack of a breadwinner in the family. These persons are housed in small huts on property owned by the Department of Labour and receive a cash maintenance grant monthly plus clothing allowances.

The Sanatorium costs amount to \$125,000.00 per annum and the estimated costs of maintenance cases run from \$80,000.00 to \$100,000.00 per annum.

The Provincial educational authorities have re-assumed the responsibility for education of the Japanese in British Columbia but the Department of Labour, in addition to providing full maintenance for the group in New Denver, also provides a limited amount of assistance for indigent Japanese who are ordinarily in self-supporting employment in the Province.

2. Alberta

There are 4100 Japanese in Alberta of whom 3600 are evacuees from British Columbia. The evacuees were brought in under an agreement by the Dominion with the Province whereby, on the termination of the war with Japan, the Dominion would remove these Japanese if so requested by the Province. Another agreement provides that during the term of temporary residence in the Province, the Dominion will pay to the Province \$65.00 per school year per child for the education of the children of the evacuated Japanese temporarily resident in the Province. The basis upon which the agreement was predicated, namely, that the Japanese would return to the B.C. coast at the end of the war, no longer exists and in the circumstances, it is impracticable to carry out the agreement. The Department, nevertheless, recognizes that the heavy concentration of Japanese in Southern Alberta may give rise to subsequent difficulties and is following the policy of providing free transportation to any Japanese groups moving eastward from Alberta to other employment. It will be obviously necessary to make some arrangements with Alberta whereby the Province will accept the Japanese as provincial residents and thus give the Japanese entitlement to free schooling and the usual welfare services. The Department, at present, is reimbursing the Province for the cost of welfare services supplied to indigent Japanese brought in under the agreement.

3. Saskatchewan

There are no problems here in view of the limited number of 500 Japanese in the Province and no commitments to the Provincial authorities.

Manitoba

There are 1200 Japanese in Manitoba, who were moved into the Province at the time of evacuation under arrangements with the Province, covered by an exchange of letters which obligated the Dominion to remove Japanese on request at the end of the war. The Government of the Province, by public statement, indicated that this was no longer regarded by them as a subsisting obligation but the Dominion is still reimbursing the Province for maintenance and the welfare costs of indigent Japanese in the Province in accordance with the arrangements with the Province.

5. Ontario

There are 7,000 Japenese in Ontario. No written agreements were entered into with the Province with respect to this group but following from discussions with the Province in the early stages of evacuation, the Dominion has recognized the responsibility for maintenance and welfare costs of indigent Japanese within the Province.

6. Quebec

There are 1300 Japanese in Quebec, mostly in Montreal.

No commitments were made to the Province. The Dominion has provided for the maintenance and welfare costs of indigent Japanese in the Province in conformity with the policy followed in Ontario.

B. Objectives

The objective of the Dominion authorities is to have the relocated Japanese in all provinces accepted by the provincial authorities as provincial residents and as such entitled, upon compliance with the normal residential qualifications, to provincial and municipal maintenance and welfare services to indigent residents of the province. In addition, in British Columbia, there is the group of around 300 maintenance and T.B. cases now in the departmental settlement of New Denver, a large majority of whom, due to age or physical or mental incapacity, are permanently unemployable and require maintenance indefinitely.

An examination of the provincial legislation relating to requirements for provincial and municipal residents for the purpose of qualifying for maintenance and hospitalization shows that in the Provinces of British Columbia, Alberta, Saskatchewan, Manitoba, and Quebec, a person must have resided for twelve consecutive months in the province to qualify for relief maintenance. The requirements for public hospitalization are less stringent. In some of these Provinces, namely, British Columbia and Alberta, the twelve months residence is defined as twelve months' self-sustaining residence.

In Ontario, the residence qualifications for maintenance are not too clear but under existing Orders in Council it appears that persons coming to Ontario must reside for three years in the Province before qualifying for maintenance.

C. Proposals

- 1. That all provinces be asked to accept as residents of the province, for the purpose of all welfare acts and regulations, the evacuated Japanese, who have been resident in the province and in self-sustaining employment for a period of twenty-four months, and their dependents.
- 2. British Columbia --
 - (a) That in the case of all evacuated Japanese and their dependents who are in self-supporting employment in the Province, the Dominion advance the same proposal as was advanced in the case of other provinces.
 - (b) In the case of the maintenance and T.B. cases at New Denver, who are presently on maintenance, the Department of Labour enter into discussions with the Province to determine whether the Province will accept any financial responsibility in connection with this group. The Provincial authorities have expressed themselves as willing to undertake welfare administration for this group as agent for the Dominion but have not indicated that they will recognize any financial responsibility in respect thereto.

Privy Council Office, August 21, 1947. Raymond Ranger, Secretary.

DOCUMENT JAP 7 12/47

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MEMORANDUM FOR THE CABINET COMMITTEE ON JAPANESE QUESTIONS

Secret

Repatriation from Canada to Japan of Persons of Japanese Origin

(1) 3,964 Japanese were assisted during 1946 by the Canadian Government in voluntary return to Japan, at a total cost of \$1,131,733.81, and consisting of

1,355 Japanese Nationals
630 Naturalized Japanese Canadians
658 Canadian Born 16 years and over
1,321 Canadian Born under 16 years
3,964

- (2) The following assistance is provided by the Government for those volunteering to go to Japan, under the authority of Order in Council P.C. 7355 of December 15, 1945, as amended by P.C. 268 of January 23, 1947:
 - a/ Transportation of individuals and reasonable amounts of baggage from present addresses anywhere in Canada to debarkation depot in Japan;
 - b/ Medical inspection and necessary inoculations prior to departure;
 - c/ Transfer of full proceeds of all assets of an individual in Canada to the Bank of Japan to his credit, at the official U.S. exchange rate;
 - d/ Grant sufficient to bring the funds of an individual up to a minimum amount of \$200 for an adult and \$50 for each dependent child.
- (3) The number listed as volunteering to return to Japan on the sixth repatriation ship (scheduled for October next) now stands at 166. These are divided approximately as follows:

Japanese Nationals	76	B.C.	76
Naturalized Canadians	32	Alta.	36
Canadian Born	27	Sask.	6
16 and over		Man.	19
Canadian Born	31	Ont.	25
under 16 years		Que.	4
	166		166

- (4) It is expected that government assistance in the repatriation of this group will total approximately \$50,000.00.
- (5) Following the repeal of Order in Council P.C.7356 (dated December 15, 1945) effective January 23, 1947, there is now no means by which the Naturalized Japanese Canadians who repatriate to Japan can be deprived of Canadian citizenship, except under the clauses of the Citizenship Act of 1946 which provide for possible loss of citizenship: e.g. upon acquiring other nationality or after being absent from Canada for at least six consecutive years.

- c/ To continue the present policy of assisting all Japanese in Canada who volunteer to go to Japan, facing the possibility that a certain number may later desire to come back to Canada.
- (8) If a/ or b/ is determined upon as future policy, it will also be necessary to decide whether the amended policy will go into effect at once, or after the next sailing in October for which 166 persons have volunteered on the basis of present arrangements.
- (9) The Department of Labour favours a/ above that is to discontinue immediately the policy of granting financial assistance to persons of Japanese race to go to Japan for the reasons:
 - (a) that the numbers now involved in such repatriation are so few as to have no appreciable effect in the matter of the disposition of Japanese evacuated from the coastal areas of British Columbia; and.
 - (b) that as there is no effective means now available to prevent the return of Canadian citizens who are given assistance in going to Japan, the project is open to valid criticism as involving useless expenditure of public funds.

Privy Council Office August 12, 1947.

Raymond Ranger, Secretary.

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Document JAP 6

Jene 16/47

Brief of the University of Toronto Liberal Association

(Submitted under letter of June 16 to the Prime Minister)

#1. Restrictions on Movement, Residence and Occupation

(a) Statement in Brief -

"We strongly recommend that Orders-in-Council preventing Japanese-Canadian students making use of scholarships won at the University of British Columbia, and making possible the recent Yoskioka incident. The Rev. "Eddie" Yoskioka was a fellow student of ours at the University of Toronto, where he won three prizes for his theological studies. In order to go to Vancouver to be ordained, he was compelled to get a "police permit" (and a return railway fare). His father, who came to Canada in 1919 on a scholarship and who for the last eighteen years has been United Church Minister at Kelowna, B.C., was forced to submit to similar humiliating treatment in order to see his son ordained.

We strongly oppose that type of Canadian "democracy" that permits indefeasible and arbitrary restrictions on the movement, residence and means of livelihood of any group of citizens purely on the basis of race."

(b) Note -

Under Order in Council P.C. 946 of February 5, 1943, which is continued in effect under the Continuation of Transitional Measures Act, restrictions on travel and movement by Japanese persons may be imposed by order of the Minister of Labour. At present the orders in force restrict only movement into British Columbia and travel there. There would be nothing to prevent further modification of the travel control orders now in effect without any change in the legislation.

#2. Denial of Federal Franchise

(a) Statement in Brief -

"We most emphatically protest aginst those sections of the Dominion Elections Act which (in effect) not only disfranchises Japanese-Canadians in British Columbia, but also those who were moved East. We feel that democracy is destroyed the instant we start to pick and choose among the electorate those whom we will allow to vote and those whom we will not. The "will of the people" loses all meaning if "the people" can be redefined whenever we feel like it. We therefore wish to stress to you the compelling necessity of righting these wrongs particularly as this disfranchisement is based upon the worst of all bases - racial origin. Also, we hope you will see fit to specifically repeal that section of the Act disfranchising Japanese-Canadians moved East of the Rockies, before it lapses on July 1st."

(b) Note -

There are two sections of the Dominion Elections Act of relevance here. Section 14(2)(i) provides that the following persons are disqualified for the federal franchise:

"Every person who is disqualified by reason of race from voting at an election of a member of the Legislative Assembly of the province in which he or she resides who did not serve in the military, naval or air forces of Canada in the war of 1914-1918, or in the war that began on the 10th day of September, 1939."

The British Columbia legislature has recently enfranchised Chinese and East Indian persons. As a result, the above section disfranchises only Japanese persons resident in British Columbia. In the Special Committee on the Elections Act, Mr. MacInnis moved on May 29 for deletion of this section. The motion was lost by 10 to 6.

The second relevant portion of the Elections Act is section 14(2)(n) which was introduced in 1945 (1944-45, Chapter 26) and which reads as follows:

"Every person residing in Canada whose racial origin is that of a country at war with Canada who, at the time of the passing of this Act, namely July 1st, 1938, and on the date of the declaration of such war, resided in a province in which on those dates a person of his racial origin was disqualified from voting at an election of a member of the Legislative Assembly of that province, and who did not serve in the naval, military or air forces of Canada in the war of 1914-1918 or in any subsequent war in which Canada may be engaged."

On May 22 the Special Committee agreed that this section should be deleted. The reference in the brief to automatic termination of this section on July 1, would seem to be in error.

#3. Canadian Status of Deportees

(a) Statement in Brief -

"We would welcome a clear statement that those Canadians deported ("repatriated") between December 15th, 1945 and January 24th 1947, did not lose their Canadian citizenship. Further, we are desirous that serious consideration be given to rendering the repeal of P.C. 7356 retroactive to December 15th, 1945, and enabling Canadian citizenship to be restored to naturalized Canadians deported (subject only to a simple request and to the conditions of the Canadian Citizenship Act)."

(b) Note -

The use of the terms "deportee" and "deported" here is not accurate. Apart from dependent children under eighteen years of age, all Japanese who left Canada did so pursuant to a written statement of desire to leave. There are at present further persons of Japanese origin wishing to leave Canada for whom it has not yet been possible to secure transportation.

Order in Council P.C. 7356, which was revoked on January 24 last, deprived of Canadian status those naturalized persons who left Canada prior to that date. There has not been any strong or general suggestion that this measure was in any sense improper. The naturalized Japanese who were affected by the order had ample opportunity for notice of its existence.

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Ref. Document JAP 3.

MEMORANDUM TO THE CABINET COMMITTEE ON JAPANESE PROBLEMS

RE: Questions of Consular protection and assistance in Japan for Canadian citizens of Japanese origin and the re-entry into Canada of such persons and Japanese nationals retaining Canadian domicile.

Present Canadian Policy

1.

At the sixth meeting of the Cabinet Committee on Japanese Problems held on January 10, 1917, there was some preliminary discussion of these difficult questions but, as it was observed that no shipping would be available for some time to bring persons from Japan to this continent, no attempt was made to formulate firm recommendations. Accordingly, these matters remained largely governed by a memorandum of August 10, 1946 (attached), approved by the Secretary of State for External Affairs, which recognizes the right under existing law of Canadian citizens and Japanese nationals retaining Canadian domicile to re-enter Canada, but lays down that the Canadian Liaison Mission in Tokyo shall not for the present (a) help persons of Japanese race to obtain exit permits or buy passage, (b) issue visas to Japanese aliens even if they have technically retained Canadian domicile and (c) issue or renew passports to Canadian citizens of Japanese origin, except in special circumstances. It was expected that this memorandum would be reviewed in eight months to a year's time.

Reasons for Reviewing Policy at this Time

Recently the Immigration Branch has been pressed to 2. give rulings on a number of applications of persons of Japanese origin for re-entry into Canada (e.g. letters from Mr. Angus MacInnis, M.P. to the Hon. J. A. Glen regarding Mrs. Tsuru Fujiwara). In addition, the Head of the Canadian Liaison Mission in Japan has been asked by the Japanese Government through the Diplomatic Section, General Headquarters, Supreme Commander for the Allied Powers to state how the Canadian Government regards persons of Japanese ancestry born in Canada who went to Japan, before, during or after the war. Persons able to prove Allied nationality are entitled in Japan to special consideration in respect to extra food rations, foreign rates of pay when employed by the occupation authorities, and extraterritorial judicial status. Mr. Norman estimates that there are at least 5000 - 6000 persons in Japan having a prima facie claim to Canadian citizenship. It is assumed that the 2606 Japanese Canadians repatriated after the war would be included in this number. Most of these would be interested in securing the advantages of foreign status in Japan. The number who will make application sooner or later to return to Canada will be considerable because of the difficult economic situation in Japan. Mr. Norman points out the magnitude of the task of interviewing and processing these 5,000 - 6,000 applicants, but urges the desirability of our facing this problem now and reaching decisions that

will enable him to state Canadian Government policy at least on those questions on which United States policy has already been clearly defined. It would seem desirable, therefore, for the Committee to give consideration to these questions now with a view to giving guidance to the Immigration Branch and the Department of External Affairs.

United States Policy

- The United States faces similar problems with regard 3. to the extension of Consular protection and assistance in Japan for United States citizens of Japanese origin and the re-entry into the United States of such persons. do not face a problem similar to ours with respect to Japanese nationals retaining Canadian domicile. Any alien leaving the United States for temporary purposes requires a re-entry permit which is only good for one year. All such permits issued to Japanese nationals resident in the United States and returning to Japan before the war for a visit would have expired and there appears to be no disposition to extend the life of these re-entry permits. United States is prepared to recognize the claims of persons of Japanese origin to United States citizenship with full Constitutional rights. They have opened an office in Yokohama to examine the credentials of such persons. Preferred consideration is given to United States citizens of Japanese origin who "stood out" in Japan during the war and suffered proven discrimination, hardship or imprisonment for being United States citizens. Such persons are being assisted financially and in other ways to return to the United States, some of them this year. During the remaining months in Japan such persons receive the same treatment with regard to rations, pay, etc. as any other United States citizen. (Because of the number of Japanese Americans in the U.S. Army of Occupation special care is taken to avoid any trace of racial discrimination in Japan). Other persons claiming United States citizenship are being gradually screened, their credentials examined, their wartime activities investigated, etc. Persons passing this screening, but who suffered no hardship during the war, will be permitted to return to the United States, but must make their own arrangements when travel becomes normal.
- United States officials in Japan have expressed the hope that the Canadian Covernment would coordinate, so far as its laws permit, its treatment in Japan of persons of Japanese origin claiming Canadian citizenship with United States policy toward similar categories of U.S. citizens of Japanese origin. They are concerned lest Japanese Canadians, without going through the same sort of screening which Japanese Americans are required to undergo, might as a group receive favoured treatment by the Japanese Government and thus cause dissatisfaction amongst those not similarly favoured in the United States group.

- 3 -Proposed Canadian Policy The recommendations formulated in the succeeding 5. paragraphs are based on certain assumptions to which the Committee will wish to give prior consideration. In the event that these assumptions require modification the recommendations will also need to be changed. assumption of this memorandum that: (a) The Committee would not wish to recommend the introduction of new legislation depriving persons of Japanese origin of any rights they may now possess under The Canadian Citizenship Act and the Immigration Act; (b) The Committee would not wish Canadian policy to diverge widely from United States policy in view of the similarity of the problems faced and the predominant role played by the United States in the control of Japan; (c) The Committee would not wish to recommend the extension of any more protection or assistance to Japanese Canadians in Japan than they are entitled to by law and than is being accorded Japanese Americans; (d) The Committee would not wish to recommend that any assistance be given to persons of Japanese origin to return to Canada, except in exceptional circumstances; Based on the foregoing assumptions the following 6. recommendations are submitted for the Committee's approval: (a) The Canadian Liaison Mission in Japan shall be authorized to accept, from persons claiming to be Canadian citizens, applications for certificates of Canadian citizenship to be forwarded after careful examination to the Department of the Secretary of State of Canada along with such documents or affirmations as the Department may, in the circumstances, consider necessary to determine whether (1) in the case of a person claiming to be a natural-born Canadian citizen he was in fact born a Canadian citizen, and that he has not ceased to be a Canadian citizen (i) under section 16, 17(1) or 18 of the Canadian Citizenship Act, or (ii) under P.C. 10773 of November 26, 1942 (2) in the case of a person claiming to be a Canadian citizen other than natural-born he did in fact acquire Canadian citizenship and that he has not ceased to be a Canadian citizen (i) under section 21 or 23 of the Canadian Citizenship Act (wherever there exist grounds for the issue by the Department of the Secretary of State of Canada of a notice of

revocation of naturalization, the Head of the Canadian Liaison Mission shall so report), or

- (ii) under P.C. 10773 of November 26, 1942, or
- (iii) under P.C. 7356 of December 15, 1945
- (b) The Department of External Affairs shall determine the extent of Consular protection and assistance to be afforded Canadian citizens in Japan in conformity with Canadian practice in other countries and United States practice in Japan.
- (c) Where a Canadian citizen of Japanese origin "stood out" in Japan during the war and suffered proven hardship on that account and is desirous of returning to Canada the Head of the Canadian Liaison Mission in Japan may consult the Department of External Affairs to determine what assistance, if any, may be afforded such person to return to Canada.
- (d) Passports shall not be issued to Canadian citizens of Japanese origin to enable them to leave Japan unless they are able to produce evidence that they have secured passage for Canada and will be able to obtain the necessary exit permit from Japan.
- (e) Visas for travel to Canada shall not be issued to Japanese nationals claiming domicile in Canada without prior reference to the Immigration Branch. In all such cases the Director of Immigration shall determine whether such persons may be deemed to have lost Canadian domicile. Even in approved cases visas shall not be granted unless the persons concerned are able to produce evidence that they have secured passage for Canada and will be able to obtain the necessary exit permit from Japan.
- (f) The Department of External Affairs and the Immigration Branch shall be authorized to consider and approve applications for temporary entry into Canada on behalf of Japanese nationals whose visits abroad are approved by Headquarters, Supreme Commander for the Allied Powers in Japan and who would be coming to Canada for conference, educational or other approved temporary purposes that would be of assistance in the democratic re-education of Japan.

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MEMORANDUM TO THE SUB-COMMITTEE OF CABINET ON JAPANESE AFFAIRS:

S E C R E T

March 7, 1947.

Controls over Movement and Residence of Persons of Japanese Origin in Canada

- I. Order in Council P.C. 946 of February 5, 1943, as amended by P.C. 5793 of December 18, 1945 and P.C. 270 of January 23, 1947, gives the Minister of Labour control over the movement and change of residence of all persons of Japanese origin in Canada.
- II. Pursuant to the above authority a revised Travel Regulation was issued by the Minister of Labour, dated June 26, 1946, to the following effect:

No person of the Japanese rece shall

- (a) enter or remain in the coastal area of British Columbia, as defined in the Regulation and extending approximately 100 miles inland;
- (b) cross any interprovincial boundary line;
- (e) travel a distance of more than fifty miles within British Columbia;
- (d) change his place of residence;
- (e) if resident in British Columbia, be absent from his place of residence for more than eight days;
- (f) if resident elsewhere in Canada, be absent from his place of residence for more than thirty days;

unless such person has first obtained a permit in writing to do so from a member of the Royal Canadian Mounted Police.

- III. Persons of Japanese origin who served in the naval, military or air forces of His Majesty in the war of 1914-18 or the war of 1939-45, and their wives and dependent children under sixteen years of age, are exempted from all travel restrictions except that they must obtain Travel Permits to enter or remain in the British Columbia coastal area.
- IV. The Royal Canadian Mounted Police act as agents of the Department of Labour in the issuance of travel and residence permits to persons of Japanese origin throughout Canada.

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CABINET COMMITTEE ON JAPANESE QUESTIONS

AGENDA for minth meeting to be held in the Privy Council Chambers, Wednesday, September 3, 1947 at 10:00 a.m.:

- Representations by University of Toronto Liberal Association:
 - (a) restriction on movement
 - (b) denial of federal franchise
 - (c) Canadian status of deportees
 (Document JAP 6 attached)
- 2. Control over movement and residence of Japanese persons within or into British Columbia.

(Document JAP 4 circulated April 17, 1947)

3. Repatriation from Canada to Japan of Japanese persons.

(Document JAP 7, August 12, 1947 attached)

- 4. Return to Canada of Japanese (Canadian-born, naturalized or Nationals retaining Canadian domicile):
 - (a) persons who left Canada before the war
 - (b) persons who were repatriated

 (Document JAP 3 circulated April 16, 1947)
- 5. Displaced Japanese persons: arrangements with provinces. (Document JAP 8, August 21, 1947 attached)
- 6. Custodian's authority liquidation of properties of Japanese associations or societies.

Privy Council Office, August 26, 1947. Raymond Ranger, Secretary.

me Heeney THIS DOCUMENT IS THE PROPERTY OF THE GOVERNMENT OF CANADA COPY NO. 7 SECRET CABINET COMMITTEE ON JAPANESE PROBLEMS Agenda for eighth meeting to be held in the Privy Council Chamber, Monday, April 21, 1947 at 10:00 a.m. Claims - Japanese Evacuees (Document JAP 5 attached) 1. Control over movement and residence - persons of 2. Japanese origin - within or into province of British Columbia (Document JAP 4 attached) Issuance of fishing licences in Pacific Coastal waters 3. - Veterans of Japanese origin (Document JAP 2 circulated April 12, 1947) Return to Canada of Japanese (Canadian-born, naturalized 4. or nationals retaining Canadian domicile) (a) persons who left Canada before the war (b) persons who were repatriated (Document JAP 3 circulated April 16, 1947) Custodian's authority - liquidation of properties of 5. Japanese associations or societies. Raymond Ranger, Secretary. Privy Council Office, April 17, 1947.

Council Office J-35-1 THIS DOCUMENT IS THE PROPERTY OF THE GOVERNMENT OF CANADA COPY NO. 9 CABINET COMMITTEE ON JAPANESE PROBLEMS Japanese origin. (Document JAP 1, March 7, 1947 attached).

AGENDA FOR SEVENTH MEETING TO BE HELD IN THE PRIVY COUNCIL CHAMBER, THURSDAY, APRIL 17, 1947 AT 10:30 A.M.

- Control over movement and residence persons of I.
 - (a) Veterans Canadian citizens
 - (i) entry into former protected areas of B.C.
 - (b) Canadian citizens

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- (i) travel of a distance of over 50 miles in B.C.
- (ii) change of residence in B.C.
- (iii) absence from place of residence in B.C. for more than eight days.
 - (iv) change of residence outside B, C.
 - (v) travel across provincial boundaries
 - (vi) absence from place of residence for more than thirty days.
- Issuance of fishing licences in Pacific Coastal waters -veterans 2. of Japanese origin. (Document JAP 2, April 12, 1947 attached).
- Return to Canada of Japanese (Canadian-born, naturalized or 3. nationals retaining Canadian domicile)
 - (a) persons who left Canada before the war
 - (b) persons who were repatriated (Document JAP 3 to be circulated)
- Custodian's authority liquidation of properties of Japanese 4. associations and societies.

Raymond Ranger. Secretary.

Privy Council Office, April 12, 1947.

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CABINET COMMITTEE ON

JAPANESE PROBLEMS

AGENDA FOR SIXTH MEETING TO BE HELD IN THE PRIVY COUNCIL OFFICE AT 11 A.M., FRIDAY, JANUARY 10, 1947

- 1. Report on activities of Japanese Division. (Reference Document 'A' circulated December 13, 1946)
- 2. Future Policy on Deportation and Repatriation. (Reference Document 'Bl' circulated December 13, 1946)
- 3. Future Policy on Relocation and Controls in Canada. (Reference Document 'B2' circulated December 13, 1946)
- 4. Future Policy on Status of Canadian-born Japanese in Japan. (Reference Document 'C' circulated December 13, 1946)
- 5. Review of existing Orders in Council relating to Japanese to determine what continuing powers required to carry out policy decisions. (Reference Document 'D' circulated December 13, 1946)
- 6. Report on activities of Custodian. (Reference Document 'E' circulated December 13, 1946)
- 7. Disability and Dependent Pensioners World War I Japanese.

 (Resolution adopted by Cabinet Committee on Demobilization and Re-establishment, December 27, 1946)
- 8. Removal of prohibition Japanese fishing interior of British Columbia.

Raymond Ranger, Secretary.

Name or Subject

File No.

J-25-1

Regarding

Date

Acknowledging letter to PM, Mar. 31 submitting resolution requesting amendment of Indian Act to give Indians status equivalent to that of other citizens & rescinding of regs. discriminating against Canadians of Japanese origin -

April 6, 1949

SEE

Name or Subject

File No.

Ernest Doe (Salmon Army, B.C. District hamber of Commerce) from W.R. Martin

N-10-3

Name or Subject

File No.

J-25-1

Regarding

Date

Cabinet conclusions April 4 of interest to dept., including

April 5, 1949

Fishing Licenses for Japanese in Canada

Cabinet agreed that statutory position be unchanged & that if question arose in House as to policy, Minister of Fisheries should indicate policy as agreed

SEE

Name or Subject

File No.

Mr. Mayhew from NAR

C-20-2

(copy to Dr. Bates)

Name or Subject

File No.

J-25-1

Regarding

Date

Cabinet conclusions Feb. 3 ps interest to dept., including

February 5, 1949

Emergency Legislation

Cabinet agreed that 1) OC's P.C.251 of Jan.13/42 & P.C. 946 of Feb.5/43 (fishing licenses & movement of persons of Japanese race) be left to empire on April 1/49 2) that OC's P.C.9870 of Dec. 17/41 & P.C.5518 of July 16/43 (C.P.S.C. incorporation & repayment of subsidies) be reveked immediately; OC to be passed accordingly)

SEE

Name or Subject

File No.

Mr. Jean from AH

C-20-2

(copies to Mr. Varcoe & Mr. Henry)

1-25-1 B-5-1-B

February 26,

- The Minister:

with memoranda for distribution at Cabinet Meeting reading as follows:

Emergency Orders Relating to Japanese:

The Right Honourable J. L. Ilsley inquired as to the necessity of retaining, during 1948-49, authority to prohibit residence in the Province of British Columbia.

To carry out what, in the opinion of the Department of Labour, are the requirements of the situation, the Department needs:-

- (a) control of movement within British Columbia of those who are already there, otherwise there would be danger of a movement of a considerable number from other parts of British Columbia to the fruit lands in the Okanagan Valley.
- (b) movement from other parts of Canada to the Province of British Columbia.

If authority for this control is not continued it is quite possible, and indeed probable, that a considerable number of Japanese would move from Alberta, for example, to British Columbia.

The two points mentioned are the minimum requirements.

Na

Name or Subject

File No.

J-25-1

Regarding

Date

Cabinet conclusions Feb.25 of interest to depts. including -

Feb.26,1948

Emergency OC's re dapanese -

Cabinet agreed that Min.of Labour consider limiting of authority to be retained under proposed amendment to Japanese Placement Order (PC 946 Feb.5/43) to prohibition of entry into Prov., control of entry & residence to apply to coastal area only -

SEE

Name or Subject

File No.

Mr.Mitchell from ADPH (copy Mr.MacNamara)

C-20-2

Name or Subject

File No.

J-25-1

Regarding

Date

Cabinet conclusions Feb.20 of interest to dept., including -

Feb.21,1948

Emergency OC's re Japanese in Canada -

Cabinet agreed that Ministers of Labour & Justice review proposal to amend Japanese Placement Order (PC 946 Feb.5/43) & to revoke Japanese Fishing rder (PC 251, Jan.13/42) & to submit **specific recommendations -

SEE

Name or Subject

File No.

Mr.Mitchell from ADPH (copy MrlMacNamara Mr.Ranger)

C-20-2 v.2

Name or Subject

File No.

J-25-1

Regarding

Date

Cabinet conclusions Feb.5 of interest to depts., including -

Feb.6,1948

Emergency OC's re persons of Japanese origon -

Cabinet agreed that no action be taken to revoke above OC's, but that they be continued under Contrinuation of Transitional Measures Act & proposed extension thereof to Mar.31/49 -

SEE

Name or Subject

File No.

"r.Mithcell from ADPH (copy Mr.Gibson Mr.Henry Mr.MacNamara)

C-20-2

ame or Subject

File No.

J-25-1

Regarding

Date.

Extension of Transitional Measures -

Jan.10,1948

Re items requiring consideration & decisions:
1) OC's re Japanese; 2) OC's re WPTB; 3) OC's
re R & S; & 4) replacement by legislation
(Labour, Fisheries & DOT); - Recommending:
1) that decision be made re OC's re Japanese;

2) that decision be made re OC's re WPTB;

3) that decision be made re OC's fe R & S;

4) that Justice prepare draft amendment to Transitional Measures Act to extend it for further period; & 5) that decision be made as to date to which Act is to be extended; - Cab.Doc.585 -

SEE

Name or Subject

File No.

Mr. Jean to Cabinet

P-50-1-B