P. C. 10472

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Canada

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THURSDAY, the 19th day of HOVINGER, 1942.

PRESENT:

HIS EXCHILIDICY

THE COVERLIOR CHIMINAL IN COUNCIL

reports that it is advisable to smend the Soldier Settlement Act, 1919, Chapter 188 of the Revised Statutes of Canada, 1927, in accordance with the tenor of the recommendations contained in the fifth report made to the House of Commons on July 17th, 1942, by the Special Parliamentary Committee on Land Settlement of Veterans of the Present War;

Council, on the resonmendation of the Minister of Mines and Resources, and under the authority of the Mar Measures Act. Chapter 206 of the Revised Statutes of Canada, 1927, and notwithstanding anything contained in the said Soldier Settlement Act, is pleased to order and doth hereby order as follows:

on or before December Slat, 1945, a settler is defined by Section 2 of the Soldier Settlement Act, 1919 shows agreement with the Soldier Settlement Board or the Director of Soldier Settlement has not been terminated, rescinded or assigned, may

- (a) make application to the Director for an extension of the terms of his agreement with the Director, and the Director may at his discretion grant such settler an extension of terms not exceeding beenty years for the payment of his indobtedness as from the standard date in 1942;
- (b) make application to the Director for a reduction of his indebtedness to the Director, and the Treasury Board may on the recommendation of the Director confirm or reduce such indebtedness, provided, however, that the recommendation made by the Director shall be based upon the amount which in his judgment constitutes the present and prespective productive value of the land; the effective date of reduction if any shall be the standard date in 1942.

2. In the case of any person indebted to the Director of Soldier Settlement who has not abundaned his land and whose agreement with the Soldier Settlement Board or the Director of Soldier Settlement has not been terrainated, rescinded or assigned, and who at any time during the mar declared by His Majesty on the tenth day of September, one thousand, nine hundred and thirty-nine against the

The Minister of Mines A

outlined above, but in submitting the application to the Director the grounds upon which the application for reduction is opposed will be set forth. It may well happen that the application for extension will lack merit for the reason that the existing contract has still twenty years to run, and in these cases District Superintendents should feel free to recommend the spreading of existing arrears over the remaining period of the contract.

- is established that the settler concerned owes more than one year's taxes, it is first necessary to decide on the merits of the application. If it is found that the application merits a recommendation to Treasury Board the settler will be advised by the District Office that a recommendation to the Director will be made on his behalf just as soon as his taxes are reduced to a point where not more than one year's levy is outstanding, and, further, that the Director is prepared to apply all collections received subsequent to March 31st, 1943, to assist him along these lines (this period may vary in accordance with the type of farm, the extent of tax arrears, and the rate of annual taxation, but application of collection for this purpose will not be extended beyond a three year period). It is expected that the necessary improvement can be brought about in the great majority of cases in one year, many in two years, but there will probably be a limited number of extreme cases where three years may be required, having regard to farming hazards in certain areas.
- Where the application for reduction in debt lacks merit, no attention need be paid to tax arrears other than whatever can be done indirectly by an extension of the agreement, but the settler will not be advised that his application for reduction in debt lacks merit until it has been reviewed at Head Office.
- Where it is decided by the district office to recommend submission to Treasury Board for reduction in debt, the original appliwill be forwarded to Head Office, together with Form S.S. 826, proper completed, supplemented by any additional material deemed necessary.

Upon receipt at Head Office the submission will by an officer designated by the Director, and if approved a loureasury Board will be prepared and sent forward.

Upon receipt of Treasury Board approval the Superintender of Securities will advise the Treasury Office of the particulars neces for the adjustment of the account concerned. Treasury Office will the prepare a statement, in quadruplicate, showing the details of the adjustment, and pass the four copies to the Superintendent of Securities, will place the original in the securities docket, mail a copy to the and the remaining two copies to the district office. (One for district office file and one for the Field Supervisor concerned.)

separate cover.

Director

of November 19th,1942, as amended by Order-in-Council P.C.2636 of June 7th,1943, and to Order-in-Council P.C.2636 of which make provision for the granting of concessions by way of debt reduction and otherwise to certain Soldier Settlers and to certain of the persons under contract to purchase lands pursuant to the British Family Settlement Agreements and reports that the Director of Soldier Settlement has received applications for concessions as aforesaid from the heirs, devisees, committees or personal representatives of certain persons now deceased or insane who if they had lived or remained of sound mind, as the case may be, would have been entitled to make such applications.

The Director of Soldier Settlement further reports that in the majority of such cases the widow or wife or children, as the case may be, of the deceased or insane debtor has undertaken to operate the farm and proposes to continue doing so provided the conditions governing the repayment of the debt are brought into accord with the productive capacity of the farm and the Director is of the opinion that such persons should be encouraged to continue operating the farm and he consequently, recommends that the right to apply for and receive the benefits for which provision has been made in the aforesaid Orders-in-Council be granted to the heirs, devisees, committees or persons who if they had lived or remained of sound mind would have been entitled to apply for and receive such benefits and he further recommends that such rights be made retroactive to the dates of the aforesaid Orders-in-Council.

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Order-in-Council P.C.10472, of November 19th, 1942. Order-in-Council P.C.2867, of April 29th, 1943.

Since the commencement of debt adjustment work two above noted Orders-in-Council the Director has consider persons in the following classes are eligible to make applireductions in their respective debts.

- The heirs, devisees or personal representatives of decesettlers whose rights in the lands concerned have devolupon them pursuant to Sub-section 2, Section 59 of the Soldier Settlement Act. In practice only duly appoint Administrators or Executors or their Assignees have be recognized as entitled to make application.
- Public Officials duly authorized by law to administer estates in special circumstances as Administrators of estates of the mentally incompetent and official guard
- The persons or officials acting in a similar capacity (1) and (2) above but in respect of the estates of pur of land under the British Family Settlement Agreements

The decision of the Director to regard such percofficials as eligible to make application for the benefits Orders-in-Council was based on the interpretation that has been placed on beneficial legislation in favour of Soldier by way of amendments to the Soldier Settlement Act.

A number of persons in the classes mentioned abcomsidered meritorious, were recommended to Treasury Board with the terms of the Orders. In due course Treasury Board reductions in debt in the majority of the cases so recommendent.

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A question has now arisen as to whether persons above mentioned classes are eligible to benefit under the and I would appreciate your opinion on this point. If spersons are ineligible, will you please advise whether the ing of the draft Order attached hereto would be suitable these cases within the scope of the original Orders. If suggested wording is not suitable would you please be good to suggest a suitable wording.

For your convenience, I am also attaching a copy of the original Orders-in-Council as well as a copy of Hes Circular letter #475, dated January 25th, 1943, instructing Superintendents in regard to the procedure to be followed. will note that paragraph four on page one of this Circular the subject matter of this submission.

Director

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19, 1942, June 7, 19 29, 1943, cessions, cestain So under cont That by Order in Council P.C. 10472 of Nes, as amended by Order in Council P.C. 2636 1943, and by Order in Council P.C. 2867 of provision was made for the granting of of soldier Settlers and to certain of the perontract to purchase lands pursuant to the Best tlement Agreements; 0 0 @ · 97

received for such represent mentally mentally applicati That the Director of Soldier d applications under the said of concessions from the heirs, dutatives of certain persons now judgment who if they had ly competent would have been entition; er Sett]
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rep wif per con men That the Director of a ports that in the majority of the of children of the deceased rson has undertaken to operate at of debt are brought into accept the farm; 10 ct ct 10 0 0 D et et D H 0 -- 0 Soldier Settleme such cases the or mentally inc e the farm and p ions governing t coord with the p ent wi pro the further dow or apetent to posed to ductive

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where any p to make applic Settlement und November 19, 1 P.C. 2636 of J Council F.C. 2 where a person to administer reason of his has been made or personal re the time provi person who wo idetion to the nder Order in 1943, as amen 1943, as amen 2867 of April onal represent the affairs a mental income to the Direct representative rided in the s 000 H ++ 000 Directo Council Council add by Council and by Council and Council have been ent rector of Sold noil P.C. 1047 by Order in C under Order i under Order i ence has been ap any such perso ence, if appli by his heir, the manner an ntitled
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or the pursuant taken in incompet by such Treasury Int to the salf such person. Board may take such ac application as he or i serson had not died or b as if the application it mi becom

where any person who made application under aid Orders in Council has died or where a representative has been appointed to administ affairs of any such person by reason of his incompetence and such application had not be disposed of at the time of his death or such withstatanding such death or appointment, the might have taken if such person had not died become mentally incompetent. night have
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where any action a said Order in Council the Director or the T application falling woone and two of this O confirmed and given faken pursuant to this authorized to be taken il has heretofore been been Treasury Board pursuant within the provisions order, such action is this Order. n under the taken by nt to any of sections hereby

"Personal representative" in this Order the executor, administrator or other person representative of a doceased person and a person appointed in the manner authorized to administer the affairs of a mentally in person.

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19, Apri 19 9 0 0 .R. 9285-44 Council P.C. 1047 Order in Council 1943.

I enclose a draft recom-requested by you. This proper form. I have no satisfy yourself that i as to substance. ommendation to Council is recommendation is in no doubt that you will it meets your requirem



to make application to the Director of Soldier Settlement under Order in Council F.C. 10472 of November 19, 1942, as amended by Order in Council F.C. 2636 of June 7, 1943, or under Order in Council F.C. 2867 of April 29, 1943, has died o where a personal representative has been appoint reason of his mental incompetence, if application personal representative in the manner and withe time provided in the said Orders, the Director by his heir, devi

COPY

P.C. 2867

AT THE GOVERNMENT HOUSE AT OTTAWA

HURSDAY, the 29th day of AFRIL, 1941

PRESENT:

HIS EXCELLENCY

THE GOVERNOR GENERAL IN COUNCIL

WHEREAS Order in Council P.C. 10472 dated November 19, 1942, provides for the adjustment of debts of settlers as defined by section 2 of the Soldier Settlement Act;

AND WHEREAS His Majesty's Government for the United Kingdom has indicated that it would be pleased to see similar concessions made available to settlers established in Canada under the 3000 British Family Settlement Agreement and under the Mew Brunswick 500 British Family Settlement Agreement and to that end is prepared to share the cost of such concessions on an equitable basis;

and Resources is of the opinion that it would be in the public interest to adopt the suggestion of its Majesty's Government for the United Kingdom;

NOW, THEREFORE, His Excellency the Governor General in Council, on the recommendation of the Acting Minister of Mines and Resources, and under and by virtue of the War Measures Act, Chapter 206 of the Revised Statutes of Canada, 1927, is pleased to order and doth hereby order as follows:-

On or before December 31, 1943, a person who is under contract to purchase land from the Soldier Settlement Board or the Director of Soldier Settlement pursuant to the terms of the 5000 British Family Settlement Agreement or the New Brunswick 500 British Family Settlement Agreement and whose contract has not been terminated, rescinded, cancelled or assigned, may

(a) make application to the Director for an extension of the terms of his agreement, and the Director may at his discretion grant such person an extension of terms not exceeding twenty years for the payment of his indebtedness as from the standard date in 1942;

The Minister of Mines and Re

# SOLDIER SETTLEMENT - APPLICATION UNDER P.C. 10472

	Transiery Roard Order No
Director	Date
REVIEWER	Director's comments (B)
	H.O. Recommendation (B)
	Head Office Decision (A)
Superintendent	Date District Supe
instalment would be (approx.) \$	Interest rate applicable
	District Office recommendation
	Settler's reasons:
from standard date 1942.	
years from standard date 1942.	Settler's application: (A) Extension of
COTTOT GC o	Total taxes owing \$
rears.	Ē
Present debt \$Annual instalment \$	District Office valuation of farm \$
	Other remarks:-
to operateryes or no	Has settler sufficient stock and equipment
70	11 no
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Acreage cultivated	me of Farming

## Soldier Settlement of Canada

Application for (a) Extension of Terms of Agreement (b) Reduction of Debt Under Order-in-Council No. 10472 dated November 19, 1942.

IMPORTANT Before deciding to submit an application for (a) extension of terms of or (b) reduction of your debt, it is important that you read carefully the terms of in-Council and the comments for your guidance set forth in the accompanying 1

(b) Application for reduction of Debt owing Dir I hereby apply for a reduction of my debt owing My present debt to the Director is approx My arrears total approximately	Land Description.  (a) Application for extension of Terms of Agreement with I hereby apply for extension of the terms of my soldier Settlement.  My present debt to the Director is approximate My annual instalment under present agreement.  My arrears total approximately	To: District Superintendent, Soldier Settlement of Canada,
ing Director of Soldier Settlement.  owing the Director of Soldier Settlement.  approximately \$	agreement with the Director of agreement is \$	Place  Date  Loan No.

I apply for a reduction of my debt to the Director to \$.....a period of .....years, from October 1, 1942. My reasons for requesting to

Quoted below is an extract from which may be of interest to you: from Order-in-Council P.C. 10472 of Nove mber 19th,

with the s not exceeding

"1. On or before December 31st, 1943, a settler as defined by Section 2 of the Soldier Settlement Act, 1919, whose agreement with the Soldier Settlement Board or the Director of Soldier Settlement has not been terminated, rescinded or assigned, may

(a) make application to the Director for an extension of the terms of his agreement with the Director, and the Director may at his discretion grant such settler an extension of terms not exceedin twenty years for the payment of his indebtedness as from the standard date in 1942;

(b) make application to the Director for a reduction of his indebtedness to the Director, and the Treasury Board may on the recommendation of the Director confirm or reduce such indebtedness, provid however, that the recommendation made by the Director shall be based upon the amount which in his judgment constitutes the present and prospective productive value of the land; the effective date of reduction if any shall be the standard date in 1942" tor, and the edness, provided, hich in his ive date of

The following comments are intended for your guidance in deciding wheth submit an application under either subsection (a) or (b) of the Order-in-Council her you should quoted above.

The purpose of subsection (a) of the Order is to arrange for extensions of agreement at comparatively early dates — such as the years 1945 to 1948, inclusive because of circumstances more or less beyond the settlers' control, arrears have to an extent where it is doubtful if they can be overtaken before the agreement reements which
e — and where
e accumulated
ts mature.

Generally speaking, revenues from agriculture are good at the present time not the intention to grant extensions of agreements irrespective of existing abine Department expects that payments will be made to the best of ability in receive amount called for on October 1st, 1942, including arrears. Several thousands have already made payment on 1942 account, and many have made pre-payments. me, and it is ility to pay. eduction of ds of settlers

If you decide to make application for an extension of your agreement you careful consideration to the period over which an extension will serve your best To assist in calculations, it is pointed out that the annual instalment per hundre of loan for a ten year period is \$12.95; for twelve years, \$11.28; for fifteen ye and for twenty years, \$8.02. u should give st interests. red dollars rears, \$9.63;

The statement of account sent to you prior to October 1st, 1942, less payments already made thereon or which you can pay in the reasonably near future, will give you an approximation of the indebtedness on which you seek extended terms. The first instalment on extended agreements will become due on October 1st, 1943.

The purpose of subsection (b) of the Order is to meet in a fair and considera the circumstances confronting a settler where due to causes more or less beyond his present indebtedness to the Director exceeds the present and prospective productive of his farm. Having regard to extensive reductions made in the accounts of many so and the Director and the Treasury Board of Canada rely on the good sense and intell the Director to avoid the submission of frivolous applications. It is not the intentionable payment in reduction of accounts which were in arrears or payable on October 1942. Here again, there are many settlers who have made payments on these accounts, is not intended that they be placed in a position inferior to those who have not. iderate way
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All applications for extension of terms or reduction of indebtedness must or before December 31st, 1943, but it will greatly facilitate matters if apple received prior to April 30th next. be filed ications

The attached form in duplicate is for your convenience. One copy should be ke pt by you.



THE DIRECTOR OF SOLDIER SETTLEMENT

anuary 25th, 1943

ENERAL LETTER OF NSTRUCTIONS TO ALL ISTRICT SUPERINTENDENTS

GIRCHIAR LETTER NO. 475

Order in Council 10472

This circular letter confirms the understandings reached in conference with District Superintendents in Ottawa, January 19th, and not the details of operating procedure.

The following forms relating to the carrying out of the terms of the Order in Council are attached:

- S.S. 822A for West and 822B for East Letter to settler to be mailed prior to March 31st, 1943, at discretion of District Superintendent;
- S.S. 823A for West and 823B for East Settler's application form to be sent in duplicate along with the above letter;
- S.S. 824 Memorandum for District Office file recording the mailing of letter and of application form to settler.
- S.S. 826 Analysis of applications and recommendations by District Superintendent to be sent to Director, copy to be placed on District Office file.

The letter and application form should be directed by ordinary mail to all soldier settlers and to returned soldier civilian purchasers (whether they be resident on their farms or non-resident) who are settlers as defined by Section 2 of the Soldier Settlement Act and whose agreements have not been terminated, rescinded or assigned.

In the case of estates of deceased settlers where grant of proof or letters of administration have not been obtained, no application for should be sent, but a special letter should be written to the benefic or beneficiaries explaining the terms of the Order in Council and point that in order to establish eligibility, grant of probate or letter administration, as the case may be, must be obtained. This special agreement or reduction in indebtedness must be filed in District Officent or or before December 31st, 1943.

#### General Approach.

- Notwithstanding the generally satisfactory standing great majority of soldier settlers agreements at the present time are cases which are actual or potential failures so far as the ot of their agreements with the Director is concerned. This situatiand parcel of the general problems of post-war adjustment.
- 2. In the Prairie Provinces the aggregate of unpaid taxes owing by soldier settlers is substantial. Reduction in contract indebtedness without reference to the tax arrears in individual cases is unsound procedure

having regard to farming hazards in certain a be a limited number of extreme cases where the majority of cases in one year, many in two y expected that the necessary improvement can for this purpose will not be extended beyond tax arrears, and the rate of annual taxation (this period may vary in accordance with the received subsequent to March 31st, 1943, to and, further, that the Director is prepared reduced to a point where not more than one the Director will be made on his behalf the settler will be advised by the District is found that the application merits a rec it is first necessary to decide on the mer is established that the settler concerned When an application is recei

recommend the spreading of existing arrea to run, and in these cases District Super merit for the reason that the existing co grounds upon which the application for r outlined above, but in submitting the ap

> This Order in Council is not intendent tempted "cure all" in cases where there is the minimum expectancy of the observance of a purchas other means of dealing with such cases. to be operated (SV) imum history and ontract. There are 6

### Guiding Principles

1. For two important reasons it is not intappraisals for the purpose of this Order in Council:

(a) We already have a great deal of information to base sound opinions as to value. (There may exceptions to this rule.)

(b) We lack appraisal staff for any general appraisals in addition to other commitments at ended to be occasional on the occasional occasional on the occasional occasi

neral programme the present ti

vances, made from the ive, will be ap

All collections, apart from special adv standard date 1942, to March 31st, 1943, both inclusi in reduction of reduced indebtedness.

Commencing April 1st, 1943, collections replacement accounts to assist in improving the secur Director from the standpoint of unpaid taxes in those application for reduction in indebtedness appears to extreme cases this procedure may continue for a maxim unless otherwise decided in the meantime. s will be credited to urity position of the se cases where the o be meritorious. In mum of three years

No recommendations will be submitted involving amounts less than \$200. Treasury Board for

#### Operational Procedure.

All applications received at the Distri extension of terms or reduction in debt, or both, wil register suitable for this purpose, with headings sho number; debt on standard date 1942; arrears at time o arrears; year of expiration of existing contract; extapplied for; reduction in debt applied for. ict Office for 11 be recorded in a 10wing name; loan of application; tax tension of terms

An application for extension of terms only by the District Superintendent or by an officer designat it is decided that the application should be approved as recommendation to such effect will be made to the Direct by the original application. If it is believed that the revision of the term applied for, an appropriate letter the settler stating the particulars. Upon receipt of rewill be made to the Director accompanied by the original copy of the correspondence. only will be reviewed ignated by him, and if ed as submitted, a irector, accompanied there should be some ther will be sent to of reply, recommendation ginal application and

3. Upon receipt at Head Office the application ation will be reviewed by an officer designated by the D approved will be initialled and passed to the Treasury O adjustment of the loan account. The application will the by the Treasury Officer and passed to the Superintendent for docketing and for appropriate advice to the settler copies of such advice will be sent to the district office the district office for extension of terms should be dealt with generously. ation and recommendhe Director, and if
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ffice - one copy for
visor. Applications

When an application is received for both reduction in debt, consideration will first be gived reduction in debt. If it is decided that the applacks merit, the application for extension will be th extension of terms given to the application plication for reductbe dealt with as